# **Agenda**

# **Newcastle Planning Board Meeting**

January 18, 2024, 6:30 PM

Hybrid Meeting: Clayton V. Huntley Jr. Fire Station, 86 River Road & via Zoom Join Zoom Meeting: <a href="https://us02web.zoom.us/j/87852494026">https://us02web.zoom.us/j/87852494026</a>
Meeting ID: 878 5249 4026

Passcode: 04553

- 1. Call to Order
- 2. Review of Minutes
  November 16, 2023 Planning Board Meeting Minutes
- 3. Old Business
- 4. New Business
  - i. Pre-Submittal Meeting: Tax Map 003, Lot 024 (US Route One)
    Applicant: Midcoast Solar, LLC
  - ii. Public Comment (limited to this agenda item)
- 5. Other Business
  - A. Ordinance Update Work
    - i. Shoreland Zoning Draft Amendments
    - ii. Public Comment (limited to this agenda item)
  - B. Planner's Report
  - C. Public Comment (open to all topics)
- 6. Adjourn

# **Newcastle Planning Board Meeting**

November, 16, 2023, 6:30 PM

Hybrid Meeting: Clayton V. Huntley Jr. Fire Station, 86 River Road & via Zoom Join Zoom Meeting: <a href="https://us02web.zoom.us/j/87852494026">https://us02web.zoom.us/j/87852494026</a>
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# Present:

Ben Frey, Chair Lucas Kostenbader, Member Kevin Houghton, Member Peter McNaughton, Member

# Staff Present:

Michael Martone, Town Planner

# 1. Call to Order

Chair Ben Frey called to order at 6:30pm

# 2. Review of Minutes

# October 19, 2023 Planning Board Meeting Minutes

No discussion was held.

Motion: To approve the October 19, 2023 Planning Board Meeting

Minutes as presented.

Moved by: Kevin Houghton
Second: Peter McNaughton
Vote: Yea: 4
Nav: 0

Nay: 0 Abstention: 0

Result: The motion carries and the meeting minutes for the October

19, 2023 Planning Board meeting are approved.

# 3. Old Business

Note: The Public Hearing for the subdivision application for 38 Academy Hill Rd (Tax Map 012, Lot 011) was not held, and no discussion regarding the project took place, due to not having received a complete application on the project.

# A. Public Hearing

# i. Ordinance Amendments: Core Zoning Code

# a. Proposed amendments to Article 7, Section 22. Demolition of Historic Assets

Without objection Chair Ben Frey opened the Public Hearing.

Michael Martone provided an overview of the changes and explained the issue with the current language and the aim of the proposed language.

The existing language could be construed to only apply to whole buildings, with the proposed language expanding the protections to clearly include parts of historic structures.

# Newcastle Planning Board Meeting

November, 16, 2023, 6:30 PM

One member of the public asked if the proposed changes would be put to a referendum vote to be adopted.

Chair Ben Frey, explained that the process of adoption would be managed by the Select Board and the role of the Planning Board this night would be to recommend or not recommend the amendments to the Select Board and to find whether or not the proposed changes were consistent with the current Comprehensive Plan.

Another member of the public pointed out that the current or proposed language does not define how to address a more recent addition or part of an otherwise qualifying historic structure.

The Board discussed potentially creating a pathway where a non-contributing addition or part of an eligible building could be removed. The details of this pathway would need to be defined.

Lucas Kostenbader raised the question of where the line is between demolition and major renovation. The Board discussed this point and requested it be determined how the Maine Historic Preservation Commission defines and handles the issue.

Motion: To find the proposed amendments to Article 7,

Section 22. Demolition of Historic Assets are not consistent with the Town's Comprehensive Plan and to recommend the proposed language be changed

to address the issues identified in the Board's

discussion.

Moved by: Ben Frey

Second: Lucas Kostenbader

Vote: Yea: 4

Nay: 0 Abstention: 0

Result: The motion carries and the proposed amendments

are found to not be consistent with the

Comprehensive Plan and are recommended to be

updated per the Board's conversation.

Without objection Chair Ben Frey closed the Public Hearing.

# b. Proposed amendments to Article 2, Section 2. Lots

Michael Martone provided an overview of the proposed changes and read the current ordinance language and the proposed language. The stated intention of the proposed amendment was to reduce the required width from 50' to 24' for the ROW needed to provide access to an insular lot.

Without objection Chair Ben Frey opened the Public Hearing.

# Newcastle Planning Board Meeting

November, 16, 2023, 6:30 PM

Lucas Kostenbader raised the question of whether utility easements can be located within the access easement required by the Town. The Board discussed the issue without any real resolution.

One member of the public pointed out that neither the current nor the proposed language stated that the 50' or 24' required ROW width was the minimum required and recommended the Board make that change.

Additional discussion was had about the minimum standards set forth under the Roads, Driveways, and Entrances Ordinance, with the general agreement that related amendments may be necessary in that ordinance, and the general understanding that the currently proposed changes impacted ROWs to public roads and not ROWs for private roads—which would require much larger ROW widths.

Motion: To modify the proposed amendment to specify the

required ROW width is a 'minimum', as discussed.

Moved by: Ben Frey

Second: Peter McNaughton

Vote: Yea: 4

Nay: 0
Abstention: 0

Result: The motion carries and the proposed amendment is

modified to specify the required ROW width is a

'minimum.

Motion: To find the proposed amendments to Article 2,

Section 2. Lots, as modified, are consistent with the Town's Comprehensive Plan and to recommend the proposed modified amendments to the Select Board

for consideration to be adopted.

Moved by: Ben Frey

Second: Lucas Kostenbader

Vote: Yea: 4

Nay: 0 Abstention: 0

Result: The motion carries and the proposed modified

amendment is found consistent and recommended

to the Select Board.

Without objection Chair Ben Frey closed the Public Hearing.

# Newcastle Planning Board Meeting

November, 16, 2023, 6:30 PM

# c. Proposed amendments to Article 7, Section 11. Large Project Plan + Section 12. Subdivision

Michael Martone provided an overview of the proposed changes and read the current ordinance language and the proposed language. It was explained that these amendments would change two sections of the Code as one change necessitated the other. The stated intention of the proposed amendment to *Section 12. Subdivision*, was to update the local regulations to be more consistent with changes the State had made in their subdivision standards in 2018. These changes would eliminate the requirement that multi-unit residential buildings go through subdivision review as they were not dividing any land.

Due to this change regarding subdivision review, some projects for multi-unit residential buildings would now not go through the same kind of review, so expanding the applicability of Section 11. Large Project Plan would help ensure impactful projects would still be reviewed with similar standards as before these proposed changes.

Large Project Plan review would be expanded to apply to projects that "can reasonably be expected to" create significant on- or off-site impacts; create 18 or more dwelling units; or create 20-rather than 50-parking spaces.

Chair Ben Frey raised the question of whether 18 units is the best number to use as the threshold between Small Project Plan and Large Project Plan. The Board discussed removing the word "dwelling" so that the creation of 18 units of any type would fall under the Large Project Plan review.

Without objection Chair Ben Frey opened the Public Hearing.

One member of the public suggested that counting units of any type, rather than just dwelling units, would be preferable for Large Project Plan applicability. It was also suggested that the number of units being 18 may be too high and recommended reducing that number to 10 or 12 and recommended reducing the number of parking spaces when Large Project Plan review would be applicable to less than 20–perhaps 12 or so.

Without objection Chair Ben Frey closed the Public Hearing.

The Board discussed reducing the number of units down from 18 and what kind of projects might be included or not depending on the number of units when Large Project Plan review becomes applicable.

The Board went on to discuss the added criteria that triggers Subvision review when a lot is divided into 3 or more virtual lots. The question of timing and cumulative number of divisions was discussed, ultimately settling that virtual divisions of lots would not be counted cumulatively. It was also pointed out that new lots, virtual or otherwise, still had to meet dimensional standards for the districts they are in.

# Newcastle Planning Board Meeting

November, 16, 2023, 6:30 PM

Motion: To amend the proposed amendments to Article 7,

Section 11. Large Project Plan, to address the creation of 12 or more units and the creation of 15 or more

parking spaces.

Moved by: Ben Frey

Second: Peter McNaughton

The Board discussed whether the creation of more than 10 parking spaces needed Planning Board review, with the resolution being that creation of 10 or more parking spaces required the parking to meet the standards of the Code, but did not specify the authorizing body, the proposed changes here would require Planning Board review once 15 or more parking spaces were created, but CEO approval of less than 15.

Vote: Yea: 4

Nay: 0 Abstention: 0

Result: The motion carries and the changes to the proposed

amendments were made.

Motion: To find the proposed amendments to Article 7,

Section 11. Large Project Plan + Section 12.
Subdivision, as modified, are consistent with the Town's Comprehensive Plan and to recommend the

proposed modified amendments to the Select Board

for consideration to be adopted.

Moved by: Ben Frey

Second: Kevin Houghton Vote: Yea: 4

> Nay: 0 Abstention: 0

Result: The motion carries and the proposed modified

amendment is found consistent and recommended

to the Select Board.

# ii. Public Comment (limited to this agenda item)

No comments from the public were provided.

# 4. New Business

(None)

# **Newcastle Planning Board Meeting**

November, 16, 2023, 6:30 PM

# 5. Other Business

# A. Ordinance Update Work

Michael Martone provided the Board with a summary of several ordinances that were recently found to be more impactful than realized. Ordinances, including the Erosion and Sediment Control Ordinance and the Mobile Home Park Ordinance, appear to be holdovers from the previous land use ordinance(s), but were never amended to fit current standards and regulations. The Shoreland Zoning Ordinance, for example, still made references to the past Land Use Ordinance which is no longer in effect. Michael Martone also stated that some requirements around development need to be clarified for when in the process they are applicable, such as

need to be clarified for when in the process they are applicable, such as erosion control measures that need to be enforced during construction (by the Code Enforcement Officer) rather than being a requirement for getting Planning Board approval.

# B. Planner's Report

Michael Martone reminded the Board and the public about the scheduled Planning Board workshop scheduled for November 30th to work on the Shoreland Zoning Ordinance.

# C. Public Comment (open to all topics)

One resident of Mills Rd commented on the Village Partnership Initiative (VPI) and stated that there is not enough room for on-street parking along Mills Rd and that the sidewalks are currently insufficient. Specifically, snow removal and accessibility for those with impaired vision were identified as issues and it was felt that adding on street parking would negatively impact the streetscape.

Chair Ben Frey responded to the comments and explained that the VPI project was under the purview of the Select Board but that it was also very early in project timeline, so opportunity for more public input would be coming and the input welcome. The plan that exists and was part of the RFP on the Town's website was conceptual and only intended to be part of the Town's application to the MDOT to get accepted into the program—and not a proposal of actual improvements that should be implemented. Further, Chair Ben Frey explained that improvements to Mills Rd have been sought after for many years and one of the issues is that Mills Rd is a state road which means the Town has less control over it than many other roads in town.

The resident of Mills Rd also stated that the development proposed for 10 Mills Rd had not provided enough detail to be approved. It was suggested that the drawings for 38 Academy Hill Rd were more in line with what applicants should need to submit for approval. Further, the question was raised about what the capacity of public services like county police, the fire department, and local schools were in relation to the potential development of new apartments in town. It was asked how many apartments were really required or needed in the area.

# **Newcastle Planning Board Meeting**

November, 16, 2023, 6:30 PM

Chair Ben Frey identified and recommended the recent study and report put out by the Lincoln County Regional Planning Commission (LCRPC) regarding housing needs in the county.

Michael Martone provided an update and overview of the VPI project stating that it was in the very early stages and the next step was to find a consultant that could undertake the initial study of existing conditions and traffic counts that would aid in determining the needs and potential interventions possible in the project area. The following phase will likely include opportunities for the public to propose and consider solutions and interventions that could be implemented as part of the project.

Another resident of Mills Rd provided comment on the proposed development at 10 Mills Rd stating that they were against the proposed project and did not approve of what was going on there.

# 6. Adjourn

Without objection the meeting was adjourned at 8:02 pm.



November 21, 2023

Ben Frey, Chair Newcastle Planning Board P.O. Box 386 Newcastle, ME 04553

Subject: Newcastle Solar

**Request for Pre-Submittal Meeting** 

Dear Chair Frey,

On behalf of Midcoast Solar, LLC (Applicant), we are writing to request that a pre-submittal meeting to discuss the proposed Newcastle Solar project (Project) be scheduled at your Board's earliest convenience. We have provided a completed application (Appendix 1) and site plan (Appendix 2). We appreciate your consideration.

The Applicant is proposing to construct a distributed generation, ground mounted solar electric facility on private land off of Route 1 in Newcastle, Maine. The proposed Project includes solar panels, associated electrical equipment, perimeter fencing and site access. The location of these facilities is provided on the attached Site Plan (Appendix 2). The Project will be located on a portion of land identified on the Town of Newcastle assessment as Map 3 Lot 24 which is zoned as Rural Highway (SD). Based on the proposed use (Utilities & Services), the Project is an allowed use with special permit approval and large-scale project review by the Planning Board.

The Applicant believes that the Project as designed is consistent with the Town of Newcastle's Comprehensive Plan. The Project is designed to maximize solar energy output and minimize impacts on natural resources, surrounding landowners and land uses, and to comply with applicable federal, state, and local codes, ordinances, and regulations. The Project has been sited to avoid impacts to wetlands and streams, limit the need for tree clearing and limit views from public vantage points.

We look forward to meeting with you. If you have any questions or need additional information, please do not hesitate to contact me at (207) 400-6161 or Sean@flycatcherllc.com.

Respectfully submitted,

Sean Murphy

Senior Project Manager





# Appendix 1 Application



# **Zoning Permit Application**

TAX MAP 3 LOT 24

CONTACT IN	IFORMATION			
Applicar	nt (if different than Owner):	Property C	)wner:	
Name	Midcoast Solar LLC	Name	Timoth	y Hanley
Address	6 Balsam Circle, New Harbor, ME 04554			oute One, Newcastle, ME 04553
Phone N	lumber810-625-1801	Phone Nur	nher	207-242-6131
Email -	tech@northeast.energy	Email		gmail.com
District (circl Street Addre	NFORMATION           le one):         D1 D2 D3 D4 D5 D6 SD- Rural F           ess Route One         Lot Frontage 555			(Special District)
SECTION 1				
PROJECT INF	FO:			
Proposed:				
	( ) New Construction ( ) Use/Change of U			l Itility
	) Massing/Arch. Component ( ) Additional		) Other	
	( ) Residential ( ) Mixed Use ( ) Multi Uni			
	Forested Proposed Use Solar f			
·	ding ( ) Accessory Building ( )			
	Jnits: ExistingProposed			
Building Dim				_
	tprint of proposed structure/ssf.			easf.
	thft, Depthft, Number of S	``		
Setbacks: Fr	ront <u>~<sup>950</sup></u> ft,, Side <u>~<sup>250</sup></u> ft. Rear <u>~<sup>600</sup></u> ft., (c	distance to pr	oposed	structure from lot line or R.O.W.)
	ef description of project: ar, LLC is proposing to install and operate a 1.55 MWdc so	olar array. The Pr	oject will i	nclude photovoltaic solar panels
mounted on fi	ixed-tilt racking, equipment pads, inverters and transforme	ers, an access roa	ad and wi	I connect to the local electric
distribution ne	etwork on Route 1.			

Provide a sketch of proposed project on the back of this sheet or provide an itemization additional Information being submitted with this application.

# TOWN OF NEWCASTLE ZONING PERMIT APPLICATION

# **OFFICE ADMINSTRATION USE ONLY**

**Applicant** 

		<del></del>
TAX MAPLOT		
<b>DEVELOPMENT REVIEW TYPE: (X)</b>		
a. Small Project Plan	b. Large Project Plan_x	c. Master Plan
d. Residential Companion Use		f. Plan Revision
g. Expanded Use Permit	h. Use/Change of Use Permit	i. Special Permit _x_
j. Variance		
This project requires Virtual Lot rev	iew: YES ( ) NO ( )	
A sketch of proposed lot has been p	provided: YES (×) NO ( )	
ADDITIONAL PERMIT APPLICATION	S: (X)	
a. Shoreland Zoning	b. Resource Protection	c. Flood Plain
h. Demolition Delay	e. Wireless Communications	f. Timber Harvesting
g. Earthwork	h. Erosion/Sediment Control	
j. Mobile Home Park		
Private ( ) Municipal ( )	pplicable to the application type (× )	t I dantifian
	Municipal Connection Agreemen	
Residential Use (per unit): number o	f bedroomsnumber of bathrooms	
APPLICATION FEE: \$ D	ate Payment Received	
Is the evicting Puilding Let on Use t	a ba cancidarad. Canfarming / \ \ Nan (	Cantaumina ( )
	o be considered: Conforming ( ) Non-C	conforming ( )
This Application requires Planning E	<del></del>	
Proposed Date to be reviewed by P	lanning Board:	
DEDMIT CEE. \$ Data Da	yment Received	
PERMIT PROCESSED BY:	<del></del>	
SIGNATURE OF APPLICANT		
•	d application and information within	•
knowledge and understand that	any falsification is reason for denial	of permit

November 20 2023

Date

<b>SECTION 2 - FLOOD ZONE INFORMAT</b> ************************************	FION **************	This section -Not Applicable ( × )
Flood Zone Classification	Panel Number	Base Flood Elevation
Fair Market Value of existing structur	re \$	
Renovation Cost \$	(fair va	lue, including all labor and material)
Elevation of the lowest portion of the	structure (including base	ement)
Name of the certified professional do	ocumenting elevation of s	tructure
Address		Phone number
Email address:		
		This section -Not Applicable (× )
Please indicate the following for that	portion of the structure	JRE THAT IS LESS THAN THE REQUIRED SETBACK that is less than 75 feet from the highwater water or that portion of the structure that is less than 15
Square feet	Total Volume	Cubic Feet
Total square footage	x30% equals	area of expansion
Please indicate the amount of addition	onal square footage prope	osedsf.
Please indicate the amount of addition	onal volume proposed	cu.ft.
		This section -Not Applicable ( × )
Does your project include any founda	ation work? YES ( ) NO (	)
Will the foundation extend beyond the	ne outer limits of the stru	cture, as it exists now?
Will the new foundation cause the st	ructure to be elevated m	ore than 3 additional feet? YES( )NO( )
Will you attempt to relocate the four	ndation and/or structure	to meet the setback requirements to the greatest
practical extent possible? YES ( ) NO	( )	
*******		<b>WAYS</b> This section -Not Applicable (× )
Application for:		
		Replacement
		, Float (s)
Sideline Setbacks		
Stairway dimensions		
Please supply a detail drawing showing	ng the footprint and prof	le of the structure, high and low water elevation

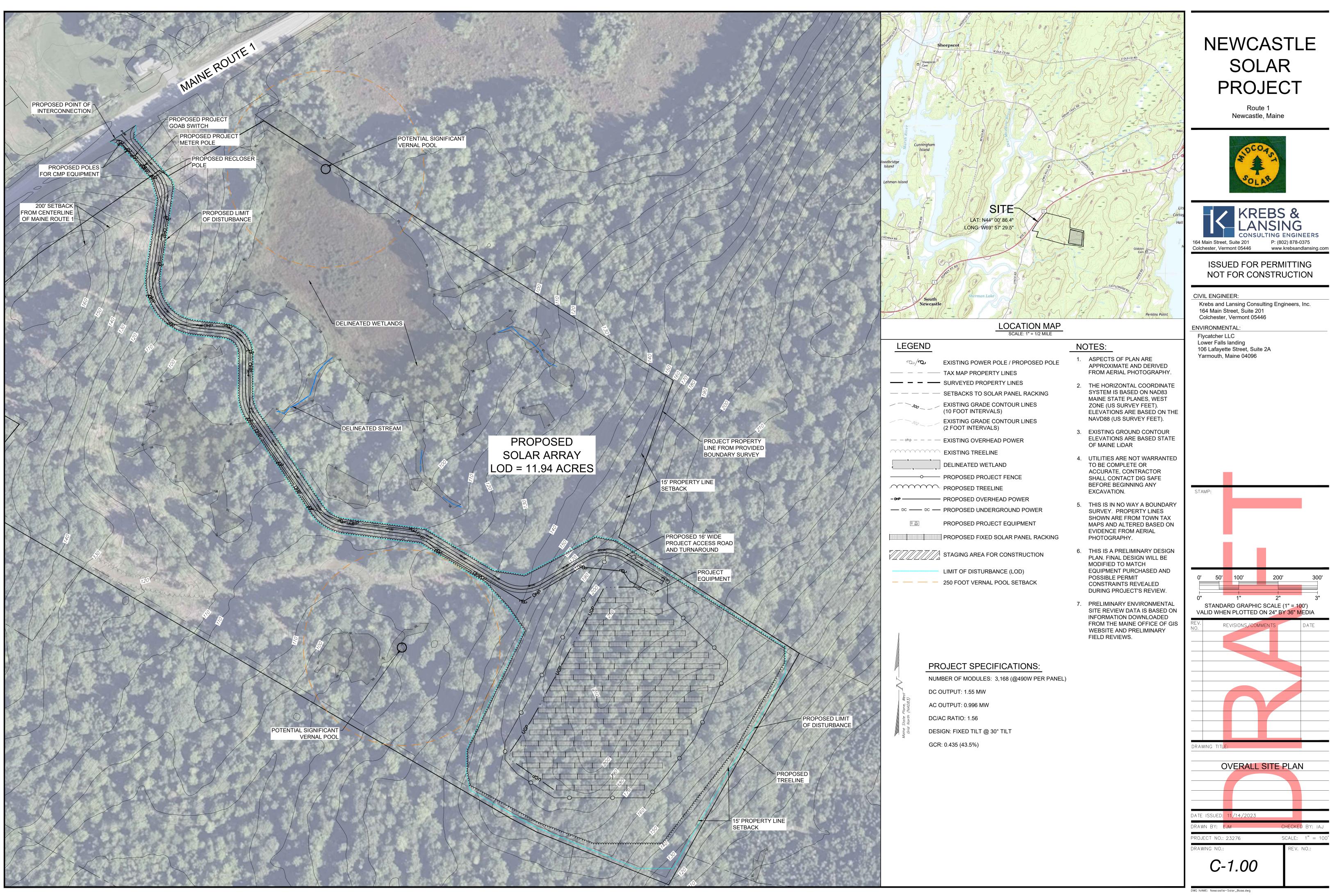
marks and sideline locations.

SECTION 6 – FARMLAND, OPEN SPACE, TREE GROWTH	I, OR WORKING WATERFRONT
	This section -Not Applicable ( $x$ )
************	*************
Please indicate the amount, if any, acreage that is curre working waterfront. Please also list any other pertinen	
SECTION 7 – EARTHWORK ************************************	This section - Not Applicable()
Please indicate any excavating or driveway work you a may be relevant	are planning by attaching any sketches or drawings that
SECTION 8 – TOURIST RENTAL ************************************	This section - Not Applicable(x)
Please state what may impact public infrastructure or pother disturbances to the peace of neighbors and the contract of the peace of neighbors.	

**END OF APPLICATION** 



# Appendix 2 Site Plan



# Memo

Date: January 12, 2024

To: Newcastle Planning Board

From: Michael Martone, Town Planner

Re: Overview of proposed changes to the Shoreland Zoning Ordinance

Below is an explanation of the changes which are currently proposed to be made to the existing Newcastle Shoreland Zoning Ordinance. The changes that were identified and required by the State, and approved by the Planning Board at the November 30, workshop meeting, are identified by purple text.

Please also refer to the three versions of Land Use Tables provided. 1) The 'default' table from the State's model Shoreland Zoning Ordinance; 2) Newcastle current Land Use Table with comparison to the State's 'default' table; and 3) a proposed Land Use Table with a comparison to the State's table and the Town's current table.

# **Organization Into Three Parts**

The Ordinance is organized into four 'Articles': Administrative, Land Use Districts, Land Use Standards, and Definitions. Mainly, administrative sections at the end of the ordinance were moved to the front to be with other admin. sections—everything else is in the same order but grouped into the four articles.

Consolidating all of the administrative elements into one section put the "how to use the ordinance" stuff in one place; the "what uses are allowed and where" together under Land Use Districts; the Land Use Standards are in their original order and their section letters are the same as the original/State ordinance; and the definitions were left at the end of the document.

# Change all instances of 'Chapter' to 'Ordinance'.

These changes are being made due to the 2020 separation of the Shoreland Zoning regulations from other land use regulations. This separation caused the Shoreland Zoning regulations to be a stand-alone ordinance rather than one chapter in a combined land use ordinance.

In many cases, consolidating land use regulations into one single ordinance can be effective, but due to the unique nature of the state-mandated Shoreland Zoning regulations, including definitions unique and specifically appropriate to the issues addressed by Shoreland Zoning, and the need to update the ordinance due to factors outside of the Town, keeping the Shoreland Zoning regulations isolated to a stand-alone ordinance may be the most effective and manageable approach.

# **Timber Harvesting**

The changes made relating to timber harvesting are consistent with Option 1 of the three options laid out by the State's model ordinance, Ch. 1000. Choosing Option 1

essentially implements the current statewide standards for timber harvesting and defers to the Maine State Bureau of Forestry to administer those regulations.

Option 2 also implements the current statewide standards for timber harvesting but would have much of the cost and responsibility of administering those regulations fall to the Town. This is the current situation the Town is in, which does not provide any benefit in the form of flexible or favorable local regulations but does come with the burden of administering and implementing the State's standards.

Option 3 allowed municipalities to retain previous regulations for timber harvesting but required local municipalities to administer and implement those regulations locally, often with little to no support from the Bureau of Forestry. This option is no longer available to the Town as previous regulations have been repealed which the Town cannot now readopt.

The changes made to the Ordinance include: removal of the effective date for Section 15(O) and Section 15(O-1) as they are no longer applicable; the addition of a note that Section15(O) and Section 15(O-1) are repealed as of the date of the adoption of these changes; The removal of items 3 (forest management activities except for timber harvesting & land management roads), 4 (timber harvesting), and 27 (land management roads) from the Land Use Table; and the removal of the definitions for 'Cross-sectional area', 'DBH', 'Disruption of shoreline integrity', 'Forest management activities', 'Forest stand', 'Harvest area', 'Land management road', 'Licensed forester', 'Residual basal area', 'Residual stand', 'Skid road or skid trail', 'Slash', 'Timber harvesting and related activities', and 'Wind firm'.

# **Districts and Zoning Map**

The changes made to *Article II, Section B.1.: Official Shoreland Zoning Map* remove the General Development District but the Village Center District to the list to be consistent with the proposed Land Use Table. Stream Protection District was moved to the top of the list to match the order in the Land Use Table.

It should be noted that in the current ordinance the General Development District and Village Center District are included in the text of the Shoreland Zoning Ordinance, but they are not identified anywhere on the Shoreland Zoning Map. The proposed ordinance has removed any mention of the General Development District but retains mention of the Village Center District to allow for such a district to be implemented through an update to the Shore Land Zoning Map (by adding the VC District to the Map). Changes to the Shoreland Zoning Map would follow the same process as any other change to a land use ordinance or zoning map.

The purpose of the State's GD District (which the VC District is based on) is to allow for existing or proposed commercial, industrial, or other development which is not exclusively residential. In order for the Town to advance the vision for a mixed-use downtown village, the regulations allowed under a GD district (locally called the VC District) seem to be the most appropriate.

# **Proposed Changes to the Land Use Table**

Remove General Development but leave Village Center

The General Development (GD) District was removed from the Ordinance and so removed from the Land Use Table. The Village Center (VC) District was kept as mentioned above.

# **Removal of Timber Harvesting**

The removal of 'Timber Harvesting' from the Land Use Table will be necessary if the Town opts to have the State administer the state standards.

One question that still needs to be investigated is if/how the Town can prohibit Timber Harvesting in parts of the Town if it so desires. Currently, it would seem that the Town can prohibit Timber Harvesting in any district (it is currently listed as prohibited in the VC), but do we give that up if we have the State administer these regulations? Alternatively, can the Town prohibit Timber Harvesting through the local land use ordinances (Core Zoning Code)?

# **Mineral Extraction**

I see no reason to allow uses like 'Mineral Extraction' or other uses which are incompatible with downtown village development, but otherwise I would recommend allowing any uses in the VC District that are allowed in the coinciding districts in the Core Zoning Code. All restrictions and regulations applicable within the Shoreland Zoning Ordinance would still be applicable, e.g., setbacks from highwater lines.

# **Agriculture in the Downtown**

Agriculture and Aquaculture uses should be permitted in the downtown, especially considering the waterfront available, though restrictions around noise, odor, vibrations, etc. should still be enforced.

# Gov't + Institutions

Government and Institutional uses can be compatible with a village downtown—the current town office is in the downtown.

# **Seasonal Conversions in Downtown**

No known seasonal residences exist in the downtown, however, if any do, they should be encouraged to be converted to year-round residences and tied into the sewer and water network.

# Note 4

Not permitting buildings within the SP District effectively means the 75' setback that applies to tidal waters would apply to streams similarly. This allows us to remove Note 4 in the Land Use Table and makes regulations around setbacks a bit more consistent.

# Floor area vs Footprint

The State has updated their guidelines to now regulate building footprint rather than floor area and to regulate building height rather than building volume. It seems this is intended to make the regulations easier to measure and understand. My recommendation is to follow their lead on this for consistency as well as clarity.

# Potential For Developing a Waterfront Management Strategy.

The State's model Shoreland Zoning Ordinance notes that "The development of a waterfront management strategy can be a complex process. There are many different techniques that can be used to tailor an ordinance to reflect local goals and resources. The Commercial Fisheries/Maritime Activities (CFMA) District included in these Guidelines is one approach which is based on allowing as permitted uses only those uses which are functionally water dependent. But other zoning variations are also possible which may be much more specific about what types of functionally water-dependent uses should be permitted, make use of more than one type of waterfront district, may include standards for assessing the impact of proposed development on water dependent uses, and may include specific provisions to encourage certain types of public benefits.

There are many other sources of information available to assist with the design of this type of ordinance. The Department of Agriculture, Conservation and Forestry's Municipal Planning Assistance Program and your regional planning council should be consulted for additional assistance."

How Newcastle's waterfront areas are used and what their potential future could be is something that might be good to discuss with the community and have inform either a standalone plan or part of a larger community vision plan.

# **Non-Conforming Structures**

It may be beneficial to reorganize and clarify the entire Non-Conformance section. If it were organized by 25-, 75-, and 100-foot setbacks it might be much simpler and easier to decipher.

# Ch. 1000 (default) LAND USE TABLE

LAND USES	<u>DISTRICT</u>											
	SP	RP	LR	LC	GD	CFMA						
<ol> <li>Non-intensive recreational uses not requiring structures such as hunting, fishing, and hiking</li> </ol>	yes	yes	yes	yes	yes	yes						
Motorized vehicular traffic on existing roads and trails	yes	yes	yes	yes	yes	yes						
Forest management activities except for timber harvesting & land management roads	yes	yes	yes	yes	yes	yes						
4. Timber harvesting	yes	CEO <sup>13</sup>	yes	yes	yes	yes						
5. Clearing or removal of vegetation for activities other than timber	CEO	CEO <sup>1</sup>	yes	yes	yes	yes						
harvesting												
6. Fire prevention activities	yes	yes	yes	yes	yes	yes						
7. Wildlife management practices	yes	yes	yes	yes	yes	yes						
8. Soil and water conservation practices	yes	yes	yes	yes	yes	yes						
9. Mineral exploration	no	yes <sup>2</sup>										
10. Mineral extraction including sand and gravel extraction	no	PB <sup>3</sup>	PB	PB	PB	PB						
11. Surveying and resource analysis	yes	yes	yes	yes	yes	yes						
12. Emergency operations	yes	yes	yes	yes	yes	yes						
13. Agriculture	yes	PB	yes	yes	yes	yes						
14. Aquaculture	PB	PB	PB	yes	yes	yes						
15. Principal structures and uses	4	0	650	65.0	650							
One and two family residential, including driveways	PB⁴	PB <sup>9</sup>	CEO	CEO	CEO	no						
B. Multi-unit residential	no	no	PB	PB	PB	no						
C. Commercial	no	no <sup>10</sup>	no <sup>10</sup>	PB	PB	PB⁵						
D. Industrial	no	no	no	no	PB	PB⁵						
E. Governmental and institutional	no	no	PB	PB	PB	PB <sup>5</sup>						
<ul> <li>F. Small non-residential facilities for educational, scientific, or nature interpretation purposes</li> </ul>	PB⁴	PB	CEO	CEO	CEO	PB⁵						
16. Structures accessory to allowed uses	PB <sup>4</sup>	PB	CEO	CEO	yes	yes						
A. Temporary  B. Permanent	CEO <sup>11</sup>											
18. Conversions of seasonal residences to year-round residences	LPI	LPI	LPI	LPI	LPI	no						
19. Home occupations	PB	PB	PB	CEO	yes	yes						
20. Private sewage disposal systems for allowed uses	LPI	LPI	LPI	LPI	LPI	LPI						
21. Essential services	PB <sup>6</sup>	PB <sup>6</sup>	PB	PB	PB	PB						
A. Roadside distribution lines (34.5kV and lower)	CEO <sup>6</sup>	CEO <sup>6</sup>	ves <sup>12</sup>	ves <sup>12</sup>	yes <sup>12</sup>	yes <sup>12</sup>						
Non-roadside or cross-country distribution lines involving ten     poles or less in the shoreland zone	PB <sup>6</sup>	PB <sup>6</sup>	CEO	CEO	CEO	CEO						
Non-roadside or cross-country distribution lines involving eleven or more poles in the shoreland zone	PB <sup>6</sup>	PB <sup>6</sup>	РВ	РВ	РВ	РВ						
D. Other essential services	PB <sup>6</sup>	PB <sup>6</sup>	PB	PB	PB	РВ						
22. Service drops, as defined, to allowed uses	yes	yes	yes	yes	yes	yes						
23. Public and private recreational areas involving minimal structural development	PB	PB	PB	CEO	CEO	CEO <sup>5</sup>						
24. Individual, private campsites	CEO	CEO	CEO	CEO	CEO	CEO						
25. Campgrounds	no	no <sup>7</sup>	PB	PB	PB	no						
26. Road construction	PB	no <sup>8</sup>	PB	PB	PB	PB <sup>5</sup>						
27. Land management roads	yes	PB <sup>13</sup>	yes	yes	yes	yes						
28. Parking facilities	no	no <sup>7</sup>	PB	PB	PB	PB⁵						
28. Marinas	PB	no	PB	PB	PB	PB						
30. Filling and earth moving of <10 cubic yards	CEO	CEO	yes	yes	yes	yes						
31. Filling and earth moving of >10 cubic yards	PB	PB	CEO	CEO	CEO	CEO						
32. Signs	yes	yes	yes	yes	yes	yes						
33. Uses similar to allowed uses	CEO	CEO	CEO	CEO	CEO	CEO						
34. Uses similar to uses requiring a CEO permit	CEO	CEO	CEO	CEO	CEO	CEO						
35. Uses similar to uses requiring a PB permit	PB	PB	PB	PB	PB	PB						

LAND USES				DISTRIC	т					L	DIST	RICT			
	SP	RP	LR	LC	GD	VC	MA	SF	RP			GD	vc	MA	VC to MA
Non-intensive recreational uses not requiring structures such as hunting, fishing, and hiking	yes	yes	yes	yes	yes	yes	yes								
Motorized vehicular traffic on existing roads and trails	yes	yes	yes	yes	yes	yes	yes	_			1	<del>                                     </del>			
Forest management activities except for timber harvesting & land management roads	yes	yes	yes	yes	yes	yes	yes	_							
4. Timber harvesting	yes	CEO	yes	yes	yes	no	yes	-	Х				Х		Х
Clearing or removal of vegetation for activities other than timber harvesting	CEO	CEO <sup>1</sup>	yes	yes	yes	yes	yes								
6. Fire prevention activities	yes	yes	yes	yes	yes	yes	yes					$\top$			
7. Wildlife management practices	yes	yes	yes	yes	yes	no	yes	_					Х		х
8. Soil and water conservation practices	yes	yes	yes	yes	yes	yes	yes					t			
9. Mineral exploration	no	yes <sup>2</sup>	yes <sup>2</sup>	yes <sup>2</sup>	yes <sup>2</sup>	no	yes <sup>2</sup>					t	Х		Х
Mineral extraction including sand and gravel extraction	no	PB <sup>3</sup>	PB	PB	PB	no	PB					t	Х		Х
11. Surveying and resource analysis	yes	yes	yes	yes	yes	yes	yes	-							
12. Emergency operations	yes	yes	yes	yes	yes	yes	yes	-							
13. Agriculture	yes	PB	yes	yes	yes	no	yes	_				+	Х		Х
14. Aquaculture	PB	PB	PB	yes	yes	no	yes	_				+	Х		X
15. Principal structures and uses				,	,		7					+-			
A. One and two family residential, including driveways     B. Multi-unit residential	PB <sup>4</sup>	PB <sup>9</sup>	CEO PB	CEO PB	CEO PB	CEO PB	no					ļ		,,,,,,,,,,,,	X X
C. Commercial					PB		no	~		- <del> </del>	ļ		ļ		ļ
	Note <sup>10</sup>	no <sup>10</sup>	no <sup>10</sup>	PB		PB	PB <sup>5</sup>	X				<b></b>		,,,,,,,,,,,,,,,	Х
D. Industrial	no	no	no	no	PB	PB°	PB <sup>5</sup>					ļ	X	,,,,,,,,,,,,,,,,,	ļ
Governmental and institutional     Small non-residential facilities for educational, scientific, or nature interpretation purposes	no PB <sup>4</sup>	no PB	PB CEO	PB CEO	PB CEO	PB <sup>5</sup> CEO	PB <sup>5</sup>						Х	,,,,,,,,,,,,	X
	PB <sup>4</sup>	PB		CEO								<u> </u>			
A. Temporary	CEO <sup>11</sup>	CEO <sup>11</sup>	CEO <sup>11</sup>	CEO <sup>11</sup>	CEO <sup>11</sup>	CEO <sup>11</sup>	CEO <sup>11</sup>							,,,,,,,,,,,	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
B. Permanent	PB	РВ	PB	PB	PB	PB <sup>5</sup>	PB⁵		"		1	1	Х	)	
18. Conversions of seasonal residences to year-round residences	LPI	LPI	LPI	LPI	LPI	no	no	_				+	Х		
19. Home occupations	PB	PB	PB	CEO	yes	yes	yes	-				$\vdash$			
20. Private sewage disposal systems for allowed uses	LPI	LPI	LPI	LPI	LPI	LPI	LPI					$\vdash$			
21. Essential services								X	Х	Х	Х	Х	Х	Χ	Х
Roadside distribution lines (34.5kV and lower)	CEO <sup>6</sup>	CEO <sup>6</sup>	yes <sup>12</sup>	yes <sup>12</sup>	yes <sup>12</sup>	yes <sup>12</sup>	yes <sup>12</sup>			ļ	ļ		ļ		ļ
<ul> <li>Non-roadside or cross-country distribution lines involving ten poles or less in the shoreland zone</li> </ul>	PB <sup>6</sup>	PB <sup>6</sup>	CEO	CEO	CEO	CEO	CEO								
C. Non-roadside or cross-country distribution lines involving eleven or more poles in the shoreland zone	PB <sup>6</sup>	PB <sup>6</sup>	РВ	PB	РВ	PB	PB								
D. Other essential services	PB <sup>6</sup>	PB <sup>6</sup>	РВ	РВ	РВ	PB	РВ					1		)	
22. Service drops, as defined, to allowed uses	yes	yes	yes	yes	yes	yes	yes								
23. Public and private recreational areas involving minimal structural development	РВ	РВ	РВ	CEO	CEO	CEO <sup>5</sup>	CEO <sup>5</sup>	_					Х		
24. Individual, private campsites	CEO	CEO	CEO	CEO	CEO	no	CEO		1				Х		Х
25. Campgrounds	no	no <sup>7</sup>	PB	PB	PB	no	no	_					Х		
26. Road construction	PB	no <sup>8</sup>	PB	PB	PB	PB	PB <sup>5</sup>	_	1						Х
27. Land management roads	yes	PB	yes	yes	yes	yes	yes	_	Х		1				
28. Parking facilities	no	no <sup>7</sup>	PB	PB	PB	PB	PB <sup>5</sup>	_	1		1				Х
28. Marinas	PB	no	РВ	РВ	PB	PB	PB	_	1			$\vdash$			
30. Filling and earth moving of <10 cubic yards	CEO	CEO	yes	yes	yes	yes	yes	_	1		1	$\vdash$			
31. Filling and earth moving of >10 cubic yards	PB	PB	CEO	CEO	CEO	CEO	CEO	_	+		1	$\vdash$			
32. Signs	yes	yes	yes	yes	yes	yes	yes	_	+	+	$\vdash$	$\vdash$			
33. Uses similar to allowed uses	CEO	CEO	CEO	CEO	CEO	CEO	CEO	-	+	$\vdash$	1	$\vdash$			
34. Uses similar to uses requiring a CEO permit	CEO	CEO	CEO	CEO	CEO	CEO	CEO	_	+	+	$\vdash$	$\vdash$			
35. Uses similar to uses requiring a PB permit	PB	PB	PB	PB	PB	PB	PB		+-		+	$\vdash$			
The state the same to save regarding a rib permit									1	1	1	Щ	<u> </u>		<u> </u>

Differences between the State's Ch. 1000 model Shoreland ordinance and the existing Newcastle Shoreland Ordinance are highlighted in yellow.

Note that the VC District that exists in the Newcastle Shoreland Ordinance does not exist in the State's model ordinance, but it is essentially a modified version of the GD District in the State model ordinance. The Town's VC District is compared with the State's GD District.

# PROPOSED LAND USE TABLE

<u>LAND USES</u>			DIST	RICT			Di	iffere	ent f	rom	Sto	<u>ate</u>		Di	ffer	ent	fron	Cur	rrer
· · · · · · · · · · · · · · · · · · ·	SP	RP	LR	LC	vc	MA						MA					LC		
Non-intensive recreational uses not requiring structures such as	yes	yes	yes	yes	yes	yes					-					+	+		1
hunting, fishing, and hiking	yes	yes	yes	yes	yes	yes													
																	╄		
Motorized vehicular traffic on existing roads and trails	yes	yes	yes	yes	yes	yes											┷		
3. Forest management activities except for timber harvesting & land	yes	yes	yes	yes	yes	yes													
management roads																			
4. Timber harvesting	<del>yes</del>	CEO	<del>yes</del>	<del>yes</del>	<del>no</del>	<del>yes</del>		X			X								
5. Clearing or removal of vegetation for activities other than timber	CEO	CEO <sup>1</sup>	yes	yes	yes	yes											+		
harvesting		CLO	,	,	,	,													
6. Fire prevention activities	yes	VOS	VOC	VOC	VOS	VOC											+-		╁
		yes	yes	yes	yes	yes					٧.					-	+		+
7. Wildlife management practices	yes	yes	yes	yes	no	yes					Х						╄		
8. Soil and water conservation practices	yes	yes	yes	yes	yes	yes													
9. Mineral exploration	no	yes <sup>2</sup>	yes <sup>2</sup>	yes <sup>2</sup>	no	yes <sup>2</sup>					Х								
10. Mineral extraction including sand and gravel extraction	no	PB <sup>3</sup>	PB	PB	no	PB					Х								
11. Surveying and resource analysis	yes	yes	yes	yes	yes	yes													
12. Emergency operations	yes	yes	yes	yes	yes	yes											+		t
13. Agriculture	yes	PB	yes	yes	yes	yes											+	Х	+
	PB				_									+			+	-	+
14. Aquaculture	PR	PB	PB	yes	yes	yes				$\dashv$				+	1	1	+	Х	+
15. Principal structures and uses		_																	
A. One and two family residential, including driveways	no	PB <sup>9</sup>	CEO	CEO	CEO	no	Х	<b></b> ]		].			ļ	Х				ļ	
B. Multi-unit residential	no	no	PB	PB	PB	no													
C. Commercial	no <sup>10</sup>	no <sup>10</sup>	no <sup>10</sup>	PB	PB	PB <sup>5</sup>	Х							Х	1				Ï
D. Industrial	no	no	no	no	PB	PB <sup>5</sup>								····	1	···-	7	Х	ή.
E. Governmental and institutional	no	no	PB	PB	PB	PB <sup>5</sup>				∤-					· <del> </del>			Х	·}··
		PB	CEO	CEO	CEO		Х							X	. <del> </del>				. <del>.</del>
F. Small non-residential facilities for educational, scientific, or	no	PD	CEO	CEO	CEO	PB <sup>5</sup>	^							^					
nature interpretation purposes																			
16. Structures accessory to allowed uses	РВ	PB	CEO	CEO	yes	yes	Х							X					
Structures accessory to allowed uses     Piers, docks, wharfs, bridges, and other structures and uses extending over or below the normal high-water line or within a wetland     A. Temporary	CEO <sup>11</sup>	CEO <sup>11</sup>	CEO <sup>11</sup>	CEO <sup>11</sup>	CEO <sup>11</sup>	CEO <sup>11</sup>	Х							X					
16. Structures accessory to allowed uses 17. Piers, docks, wharfs, bridges, and other structures and uses extending over or below the normal high-water line or within a wetland					·		X							X				X	
Structures accessory to allowed uses     Piers, docks, wharfs, bridges, and other structures and uses extending over or below the normal high-water line or within a wetland     A. Temporary	CEO <sup>11</sup>	CEO <sup>11</sup>	CEO <sup>11</sup>	CEO <sup>11</sup>	CEO <sup>11</sup>	CEO <sup>11</sup>	x							X				X	
16. Structures accessory to allowed uses  17. Piers, docks, wharfs, bridges, and other structures and uses extending over or below the normal high-water line or within a wetland  A. Temporary  B. Permanent  18. Conversions of seasonal residences to year-round residences	CEO <sup>11</sup> PB LPI	CEO <sup>11</sup> PB LPI	CEO <sup>11</sup> PB	CEO <sup>11</sup> PB LPI	CEO <sup>11</sup> PB LPI	CEO <sup>11</sup> PB <sup>5</sup> no	x							X					
16. Structures accessory to allowed uses  17. Piers, docks, wharfs, bridges, and other structures and uses extending over or below the normal high-water line or within a wetland  A. Temporary  B. Permanent  18. Conversions of seasonal residences to year-round residences  19. Home occupations	CEO <sup>11</sup> PB LPI PB	CEO <sup>11</sup> PB LPI PB	CEO <sup>11</sup> PB LPI PB	CEO <sup>11</sup> PB LPI CEO	CEO <sup>11</sup> PB LPI yes	CEO <sup>11</sup> PB <sup>5</sup> no yes	х							X					
16. Structures accessory to allowed uses  17. Piers, docks, wharfs, bridges, and other structures and uses extending over or below the normal high-water line or within a wetland  A. Temporary  B. Permanent  18. Conversions of seasonal residences to year-round residences  19. Home occupations  20. Private sewage disposal systems for allowed uses	CEO <sup>11</sup> PB LPI	CEO <sup>11</sup> PB LPI	CEO <sup>11</sup> PB	CEO <sup>11</sup> PB LPI	CEO <sup>11</sup> PB LPI	CEO <sup>11</sup> PB <sup>5</sup> no			v		v			X					
16. Structures accessory to allowed uses  17. Piers, docks, wharfs, bridges, and other structures and uses extending over or below the normal high-water line or within a wetland  A. Temporary  B. Permanent  18. Conversions of seasonal residences to year-round residences  19. Home occupations  20. Private sewage disposal systems for allowed uses  21. Essential services	CEO <sup>11</sup> PB LPI PB LPI	CEO <sup>11</sup> PB LPI PB LPI	CEO <sup>11</sup> PB LPI PB LPI	CEO <sup>11</sup> PB LPI CEO LPI	PB LPI yes LPI	CEO <sup>11</sup> PB <sup>5</sup> no yes LPI	X X	x	X	X	X	X		X					
16. Structures accessory to allowed uses  17. Piers, docks, wharfs, bridges, and other structures and uses extending over or below the normal high-water line or within a wetland  A. Temporary  B. Permanent  18. Conversions of seasonal residences to year-round residences  19. Home occupations  20. Private sewage disposal systems for allowed uses  21. Essential services  A. Roadside distribution lines (34.5kV and lower)	CEO <sup>11</sup> PB LPI PB LPI CEO <sup>6</sup>	CEO <sup>11</sup> PB LPI PB LPI CEO <sup>6</sup>	CEO <sup>11</sup> PB LPI PB LPI yes <sup>12</sup>	CEO <sup>11</sup> PB LPI CEO LPI yes <sup>12</sup>	CEO <sup>11</sup> PB LPI yes LPI	CEO <sup>11</sup> PB <sup>5</sup> no yes LPI yes <sup>12</sup>		X	x	X	x	×		X					
16. Structures accessory to allowed uses  17. Piers, docks, wharfs, bridges, and other structures and uses extending over or below the normal high-water line or within a wetland  A. Temporary B. Permanent  18. Conversions of seasonal residences to year-round residences  19. Home occupations  20. Private sewage disposal systems for allowed uses  21. Essential services  A. Roadside distribution lines (34.5kV and lower)  B. Non-roadside or cross-country distribution lines involving ten	CEO <sup>11</sup> PB LPI PB LPI	CEO <sup>11</sup> PB LPI PB LPI	CEO <sup>11</sup> PB LPI PB LPI	CEO <sup>11</sup> PB LPI CEO LPI	PB LPI yes LPI	CEO <sup>11</sup> PB <sup>5</sup> no yes LPI		X	X	X	x	X		X					
16. Structures accessory to allowed uses  17. Piers, docks, wharfs, bridges, and other structures and uses extending over or below the normal high-water line or within a wetland  A. Temporary  B. Permanent  18. Conversions of seasonal residences to year-round residences  19. Home occupations  20. Private sewage disposal systems for allowed uses  21. Essential services  A. Roadside distribution lines (34.5kV and lower)	CEO <sup>11</sup> PB LPI PB LPI CEO <sup>6</sup>	CEO <sup>11</sup> PB LPI PB LPI CEO <sup>6</sup>	CEO <sup>11</sup> PB LPI PB LPI yes <sup>12</sup>	CEO <sup>11</sup> PB LPI CEO LPI yes <sup>12</sup>	CEO <sup>11</sup> PB LPI yes LPI	CEO <sup>11</sup> PB <sup>5</sup> no yes LPI yes <sup>12</sup>		X	X	x	x	X		X					
16. Structures accessory to allowed uses  17. Piers, docks, wharfs, bridges, and other structures and uses extending over or below the normal high-water line or within a wetland  A. Temporary B. Permanent  18. Conversions of seasonal residences to year-round residences  19. Home occupations  20. Private sewage disposal systems for allowed uses  21. Essential services  A. Roadside distribution lines (34.5kV and lower)  B. Non-roadside or cross-country distribution lines involving ten	CEO <sup>11</sup> PB LPI PB LPI CEO <sup>6</sup>	CEO <sup>11</sup> PB LPI PB LPI CEO <sup>6</sup>	CEO <sup>11</sup> PB LPI PB LPI yes <sup>12</sup>	CEO <sup>11</sup> PB LPI CEO LPI yes <sup>12</sup>	CEO <sup>11</sup> PB LPI yes LPI	CEO <sup>11</sup> PB <sup>5</sup> no yes LPI yes <sup>12</sup>		x	x	X	X	X		X					
16. Structures accessory to allowed uses  17. Piers, docks, wharfs, bridges, and other structures and uses extending over or below the normal high-water line or within a wetland  A. Temporary B. Permanent  18. Conversions of seasonal residences to year-round residences  19. Home occupations  20. Private sewage disposal systems for allowed uses  21. Essential services A. Roadside distribution lines (34.5kV and lower)  B. Non-roadside or cross-country distribution lines involving ten poles or less in the shoreland zone  C. Non-roadside or cross-country distribution lines involving eleven or more poles in the shoreland zone	CEO <sup>11</sup> PB LPI PB LPI CEO <sup>6</sup> PB <sup>6</sup>	CEO <sup>11</sup> PB LPI PB LPI CEO <sup>6</sup> PB <sup>6</sup>	CEO <sup>11</sup> PB LPI PB LPI yes <sup>12</sup> CEO	CEO <sup>11</sup> PB LPI CEO LPI yes <sup>12</sup> CEO	CEO <sup>11</sup> PB LPI yes LPI yes <sup>12</sup> CEO	CEO <sup>11</sup> PB <sup>5</sup> no yes LPI yes <sup>12</sup> CEO PB	X	X	X	x	X	X		X					
16. Structures accessory to allowed uses  17. Piers, docks, wharfs, bridges, and other structures and uses extending over or below the normal high-water line or within a wetland  A. Temporary  B. Permanent  18. Conversions of seasonal residences to year-round residences  19. Home occupations  20. Private sewage disposal systems for allowed uses  21. Essential services  A. Roadside distribution lines (34.5kV and lower)  B. Non-roadside or cross-country distribution lines involving ten poles or less in the shoreland zone  C. Non-roadside or cross-country distribution lines involving eleven	CEO <sup>11</sup> PB LPI PB LPI CEO <sup>6</sup> PB <sup>6</sup>	CEO <sup>11</sup> PB LPI PB LPI CEO <sup>6</sup> PB <sup>6</sup>	CEO <sup>11</sup> PB LPI PB LPI yes <sup>12</sup> CEO	CEO <sup>11</sup> PB LPI CEO LPI yes <sup>12</sup> CEO	CEO <sup>11</sup> PB LPI yes LPI yes <sup>12</sup> CEO	CEO <sup>11</sup> PB <sup>5</sup> no yes LPI yes <sup>12</sup> CEO PB	X	x	X	X	x	X		X					
16. Structures accessory to allowed uses  17. Piers, docks, wharfs, bridges, and other structures and uses extending over or below the normal high-water line or within a wetland  A. Temporary B. Permanent  18. Conversions of seasonal residences to year-round residences  19. Home occupations  20. Private sewage disposal systems for allowed uses  21. Essential services A. Roadside distribution lines (34.5kV and lower)  B. Non-roadside or cross-country distribution lines involving ten poles or less in the shoreland zone  C. Non-roadside or cross-country distribution lines involving eleven or more poles in the shoreland zone  D. Other essential services	CEO <sup>11</sup> PB LPI PB LPI CEO <sup>6</sup> PB <sup>6</sup> PB <sup>6</sup>	CEO <sup>11</sup> PB LPI PB LPI CEO <sup>6</sup> PB <sup>6</sup> PB <sup>6</sup>	CEO <sup>11</sup> PB LPI PB LPI yes <sup>12</sup> CEO PB	CEO <sup>11</sup> PB LPI CEO LPI yes <sup>12</sup> CEO PB	CEO <sup>11</sup> PB LPI yes LPI CEO PB	PBS no yes LPI yes <sup>12</sup> CEO	X	x	x	X	×	X		X					
16. Structures accessory to allowed uses  17. Piers, docks, wharfs, bridges, and other structures and uses extending over or below the normal high-water line or within a wetland  A. Temporary B. Permanent  18. Conversions of seasonal residences to year-round residences  19. Home occupations  20. Private sewage disposal systems for allowed uses  21. Essential services A. Roadside distribution lines (34.5kV and lower)  B. Non-roadside or cross-country distribution lines involving ten poles or less in the shoreland zone  C. Non-roadside or cross-country distribution lines involving eleven or more poles in the shoreland zone  D. Other essential services  22. Service drops, as defined, to allowed uses	CEO <sup>11</sup> PB LPI PB LPI CEO <sup>6</sup> PB <sup>6</sup> PB <sup>6</sup> yes	CEO <sup>11</sup> PB LPI PB LPI CEO <sup>6</sup> PB <sup>6</sup> PB <sup>6</sup> yes	PB LPI PS LPI yes <sup>12</sup> CEO PB PB yes	CEO <sup>11</sup> PB LPI CEO LPI yes <sup>12</sup> CEO PB PB yes	PB LPI yes LPI yes¹² CEO PB PB yes	PBS no yes LPI yes <sup>12</sup> CEO PB PB yes	X	x	x	X	×	X		X				X	
16. Structures accessory to allowed uses  17. Piers, docks, wharfs, bridges, and other structures and uses extending over or below the normal high-water line or within a wetland  A. Temporary B. Permanent  18. Conversions of seasonal residences to year-round residences  19. Home occupations  20. Private sewage disposal systems for allowed uses  21. Essential services A. Roadside distribution lines (34.5kV and lower)  B. Non-roadside or cross-country distribution lines involving ten poles or less in the shoreland zone  C. Non-roadside or cross-country distribution lines involving eleven or more poles in the shoreland zone  D. Other essential services  22. Service drops, as defined, to allowed uses  23. Public and private recreational areas involving minimal structural	CEO <sup>11</sup> PB LPI PB LPI CEO <sup>6</sup> PB <sup>6</sup> PB <sup>6</sup>	CEO <sup>11</sup> PB LPI PB LPI CEO <sup>6</sup> PB <sup>6</sup> PB <sup>6</sup>	CEO <sup>11</sup> PB LPI PB LPI yes <sup>12</sup> CEO PB	CEO <sup>11</sup> PB LPI CEO LPI yes <sup>12</sup> CEO PB	CEO <sup>11</sup> PB LPI yes LPI CEO PB	PBS no yes LPI yes <sup>12</sup> CEO	X	X	X	X	x	X		X					
16. Structures accessory to allowed uses  17. Piers, docks, wharfs, bridges, and other structures and uses extending over or below the normal high-water line or within a wetland  A. Temporary B. Permanent  18. Conversions of seasonal residences to year-round residences  19. Home occupations  20. Private sewage disposal systems for allowed uses  21. Essential services A. Roadside distribution lines (34.5kV and lower)  B. Non-roadside or cross-country distribution lines involving ten poles or less in the shoreland zone  C. Non-roadside or cross-country distribution lines involving eleven or more poles in the shoreland zone  D. Other essential services  22. Service drops, as defined, to allowed uses	CEO <sup>11</sup> PB LPI PB LPI CEO <sup>6</sup> PB <sup>6</sup> PB <sup>6</sup> yes	CEO <sup>11</sup> PB LPI PB LPI CEO <sup>6</sup> PB <sup>6</sup> PB <sup>6</sup> yes	PB LPI PS LPI yes <sup>12</sup> CEO PB PB yes	CEO <sup>11</sup> PB LPI CEO LPI yes <sup>12</sup> CEO PB PB yes	PB LPI yes LPI yes¹² CEO PB PB yes	PBS no yes LPI yes <sup>12</sup> CEO PB PB yes	X	x	×	×	×	X		X				X	
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Differences between the State's Ch. 1000 model Shoreland ordinance and the existing Newcastle Shoreland Ordinance are highlighted in yellow.

# **Shoreland Zoning Ordinance**

# Town of Newcastle

Approved: November 3, 2020 <u>Amended: TBD, 2024</u> Effective: <u>TBD, 2024</u>

**Deleted:** January 1, 2021

Text in **purple** is being added per the State's review of the current Newcastle Shoreland Zoning Ordinance.

# Town of Newcastle

	ministrative	
Α.	Purposes.	
В.	Authority	
C.	Applicability	
D.	Effective Date.	3
E.	Availability	4
F.	Severability.	4
G.	Conflicts with Other Ordinances.	4
Н.	Amendments	
I.	Administering Bodies and Agents	4
J.	Permits Required	5
K.	Permit Application	
L.	Procedure for Administering Permits	é
M.	Special Exceptions	
N.	Expiration of Permit	
Ο.	Installation of Public Utility Service	8
О. Р.	Appeals	
Q.	Enforcement	
R.	Non-conformance.	
	nd Use Districts	
A.	Establishment of Districts	
В.	Districts And Zoning Map	
C.	Table of Land Uses.	
La	nd Use Standards	27
Α.	Minimum Lot Standards	
В.	Principal and Accessory Structures	27 29
Б. С.	Piers, Docks, Wharves, Bridges and Other Structures and Uses Extending Over or B	
C.	the Normal High-Water Line of a Water Body or Within a Wetland, and Shoreline	•
	Stabilization.	
D.	Campgrounds	
E.	Individual Private Campsites.	33
F.	Commercial and Industrial Uses.	34
G.	Parking Areas	34
H.	Roads and Driveways.	
l.	Signs	
J.	Storm Water Runoff	
K.	Septic Waste Disposal	
L.	Essential Services	
М.	Mineral Exploration and Extraction.	39
N.	Agriculture	
O.	Timber Harvesting	
О. Р.	Clearing or Removal of Vegetation for Activities Other Than Timber Harvesting	11 11
Ο.	Erosion and Sedimentation Control	
Q. R.	Soils.	
ĸ. S.	Water Quality	
5. T.	•	
	Archaeological Site.	45 47
U.	Hazard Trees, Storm-Damaged Trees, and Dead Tree Removal	
V.	Exemptions to Clearing and Vegetation Removal Requirements	4/
W.	Revegetation Requirementsfinitions	
_		F 4

# . ADMINISTRATION

#### A. PURPOSES

The purposes of this <u>Ordinance</u> are to further the maintenance of safe and healthful conditions; to prevent and control water pollution; to protect fish spawning grounds, aquatic life, bird and other wildlife habitat; to protect buildings and lands from flooding and accelerated erosion; to protect archaeological and historic resources; to protect commercial fishing and maritime industries; to protect freshwater and coastal wetlands; to control building sites, placement of structures and land uses; to conserve shore cover, and visual as well as actual points of access to inland and coastal waters; to conserve natural beauty and open space; and to anticipate and respond to the impacts of development in shoreland areas.

#### B. AUTHORITY

This <u>Ordinance</u> has been prepared in accordance with the provisions of <u>Title 38</u> sections 435-449 of the Maine Revised Statutes Annotated (M.R.S.A.).

# C. APPLICABILITY

This Ordinance applies to all land areas within two-hundred-fifty (250) feet, horizontal distance, of the

- normal high-water line of any great pond or river,
- upland edge of a coastal wetland, including all areas affected by tidal action, or
- · upland edge of a freshwater wetland,

and all land areas within seventy-five (75) feet, horizontal distance, of the normal highwater line of a stream.

This <u>Ordinance</u> also applies to any structure built on, over or abutting a dock, wharf or pier, or other structure extending or located below the normal high-water line of a water body or within a wetland.

# D. EFFECTIVE DATE

This Ordinance, which was adopted by the municipal legislative body on September 29, 2020, and amended on Month ##, 2024, shall not be effective unless approved by the Commissioner of the Department of Environmental Protection. A certified copy of the Ordinance, or Ordinance Amendment, attested and signed by the Municipal Clerk, shall be forwarded to the Commissioner for approval. If the Commissioner fails to act on this Ordinance or Ordinance Amendment, within forty-five (45) days of his/her receipt of the Ordinance, or Ordinance Amendment, it shall be automatically approved.

Any application for a permit submitted to the municipality within the forty-five (45) day period shall be governed by the terms of this <u>Ordinance</u>, or <u>Ordinance</u>. Amendment, if the <u>Ordinance</u>, or <u>Ordinance</u>. Amendment, is approved by the Commissioner.

**Commented [TM1]:** To be updated upon adoption.

# E. AVAILABILITY

A certified copy of this <u>Ordinance</u> shall be filed with the Municipal Clerk and shall be accessible to any member of the public. Copies shall be made available to the public at reasonable cost at the expense of the person making the request. Notice of availability of this <u>Ordinance</u> shall be posted.

#### F. SEVERABILITY

Should any section or provision of this <u>Ordinance</u> be declared by the courts to be invalid, such decision shall not invalidate any other section or provision of the <u>Ordinance</u>.

# G. CONFLICTS WITH OTHER ORDINANCES

Whenever a provision of this <u>Ordinance</u> conflicts with or is inconsistent with another provision of this <u>Ordinance</u> or of any other <u>ordinance</u>, regulation or statute administered by the municipality, the more restrictive provision shall control.

#### H. AMENDMENTS

This <u>Ordinance</u> may be amended by majority vote of the legislative body. Copies of amendments, attested and signed by the Municipal Clerk, shall be submitted to the Commissioner of the Department of Environmental Protection following adoption by the municipal legislative body and shall not be effective unless approved by the Commissioner. If the Commissioner fails to act on any amendment within forty-five (45) days of his/her receipt of the amendment, the amendment is automatically approved. Any application for a permit submitted to the municipality within the forty-five (45) day period shall be governed by the terms of the amendment, if such amendment is approved by the Commissioner.

# I. ADMINISTERING BODIES AND AGENTS

# 1. Code Enforcement Officer

A Code Enforcement Officer shall be appointed or reappointed annually by  $\mbox{\it July 1st.}$ 

## 2. Planning Board

A Planning Board shall be created in accordance with the provisions of State law.

# 3. Board of Appeals

A Board of Appeals shall be created in accordance with the provisions of <u>30-A M.R.S.A. section 2691</u>.

Deleted: <#>EFFECTIVE DATE OF SECTIONS
15(O) AND 15(O-1).¶
SECTION 15(O) IS REPEALED ON THE
STATUTORY DATE ESTABLISHED UNDER 38
M.R.S.A. SECTION 438-A (5), AT WHICH TIME
SECTION 15(O-1) SHALL BECOME EFFECTIVE.
UNTIL SUCH TIME AS SECTION 15(O) IS
REPEALED, SECTION 15(O-1) IS NOT IN EFFECT.¶

#### J. PERMITS REQUIRED

After the effective date of this Ordinance no person shall, without first obtaining a permit, engage in any activity or use of land or structure requiring a permit in the district in which such activity or use would occur; or expand, change, or replace an existing use or structure; or renew a discontinued nonconforming use. A person who is issued a permit pursuant to this Ordinance shall have a copy of the permit on site while the work authorized by the permit is performed.

- 1. A permit is not required for the replacement of an existing road culvert as long as:
  - a) The replacement culvert is not more than 25% longer than the culvert being replaced;
  - b) The replacement culvert is no longer than 75 feet; and
  - Adequate erosion control measures are taken to prevent sedimentation of the water, and the crossing does not block fish passage in the watercourse.
- A permit is not required for an archaeological excavation as long as the
  excavation is conducted by an archaeologist listed on the State Historic
  Preservation Officer's level 1 or level 2 approved list, and unreasonable
  erosion and sedimentation is prevented by means of adequate and
  timely temporary and permanent stabilization measures.
- 3. Any permit required by this Ordinance shall be in addition to any other permit required by other law or ordinance.

#### K. PERMIT APPLICATION

- Every applicant for a permit shall submit a written application, including a scaled site plan, on a form provided by the municipality, to the appropriate official as indicated in Section II.C: Table Of Land Uses.
- 2. All applications shall be signed by an owner or individual who can show evidence of right, title, or interest in the property or by an agent, representative, tenant, or contractor of the owner with authorization from the owner to apply for a permit hereunder, certifying that the information in the application is complete and correct.
- 3. All applications shall be dated, and the Code Enforcement Officer or Planning Board, as appropriate, shall note upon each application the date and time of its receipt.
- 4. If the property is not served by a public sewer, a valid plumbing permit or a completed application for a plumbing permit, including the site evaluation approved by the Plumbing Inspector, shall be submitted whenever the nature of the proposed structure or use would require the installation of a subsurface sewage disposal system.

5. When an excavation contractor will perform an activity that requires or results in more than one (1) cubic yard of soil disturbance, the person responsible for management of erosion and sedimentation control practices at the site must be certified in erosion control practices by the Maine Department of Environmental Protection. This person must be present at the site each day earthmoving activity occurs for a duration that is sufficient to ensure that proper erosion and sedimentation control practices are followed. This is required until erosion and sedimentation control measures have been installed, which will either stay in place permanently or stay in place until the area is sufficiently covered with vegetation necessary to prevent soil erosion. The name and certification number of the person who will oversee the activity causing or resulting in soil disturbance shall be included on the permit application. This requirement does not apply to a person or firm engaged in agriculture or timber harvesting if best management practices for erosion and sedimentation control are used; and municipal, state, and federal employees engaged in projects associated with that employment.

#### L. PROCEDURE FOR ADMINISTERING PERMITS

Within 35 days of the date of receiving a written application, the Planning Board or Code Enforcement Officer, as indicated in Section II.C: Table Of Land Uses, shall notify the applicant in writing either that the application is a complete application, or, if the application is incomplete, that specified additional material is needed to make the application complete. The Planning Board or the Code Enforcement Officer, as appropriate, shall approve, approve with conditions, or deny all permit applications in writing within 35 days of receiving a completed application. However, if the Planning Board has a waiting list of applications, a decision on the application shall occur within 35 days after the first available date on the Planning Board's agenda following receipt of the completed application, or within 35 days of the public hearing if the proposed use or structure is found to be in conformance with the purposes and provisions of this Ordinance.

The applicant shall have the burden of proving that the proposed land use activity is in conformity with the purposes and provisions of this Ordinance.

After the submission of a complete application to the Planning Board, the Board shall approve an application or approve it with conditions if it makes a positive finding based on the information presented that the proposed use:

- 1. Will maintain safe and healthful conditions;
- 2. Will not result in water pollution, erosion, or sedimentation to surface waters;
- 3. Will adequately provide for the disposal of all wastewater;
- 4. Will not have an adverse impact on spawning grounds, fish, aquatic life, bird or other wildlife habitat;
- Will conserve shore cover and visual, as well as actual, points of access to inland and coastal waters;
- 6. Will protect archaeological and historic resources as designated in the comprehensive plan;
- Will not adversely affect existing commercial fishing or maritime activities in a Maritime Activities district;
- 8. Will avoid problems associated with floodplain development and use; and
- 9. Is in conformance with the provisions of Article III: Land Use Standards.

If a permit is either denied or approved with conditions, the reasons as well as conditions shall be stated in writing. No approval shall be granted for an application involving a structure if the structure would be located in an unapproved subdivision or would violate any other local ordinance, or regulation or statute administered by the municipality.

# M. SPECIAL EXCEPTIONS

In addition to the criteria specified in <u>Section I.L.</u> Procedure for Administering Permits, excepting structure setback requirements, the Planning Board may approve a permit for a single-family residential structure in a Resource Protection District provided that the applicant demonstrates that all of the following conditions are met:

- There is no location on the property, other than a location within the Resource Protection District, where the structure can be built.
- 2. The lot on which the structure is proposed is undeveloped and was established and recorded in the registry of deeds of the county in which the lot is located before the adoption of the Resource Protection District.

#### Town of Newcastle

- 3. All proposed buildings, sewage disposal systems and other improvements are:
  - a) Located on natural ground slopes of less than 20%; and
  - b) Located outside the floodway of the 100-year flood-plain along rivers and artificially formed great ponds along rivers and outside the velocity zone in areas subject to tides, based on detailed flood insurance studies and as delineated on the Federal Emergency Management Agency's Flood Boundary and Floodway Maps and Flood Insurance Rate Maps; all buildings, including basements, are elevated at least one foot above the 100-year flood-plain elevation; and the development is otherwise in compliance with any applicable municipal flood-plain ordinance.

If the floodway is not shown on the Federal Emergency Management Agency Maps, it is deemed to be 1/2 the width of the 100-year floodplain.

- The total footprint, including cantilevered or similar overhanging extensions, of all principal and accessory structures is limited to a maximum of 1,500 square feet. This limitation shall not be altered by variance
- 5. All structures, except functionally water-dependent structures, are set back from the normal high-water line of a water body, tributary stream, or upland edge of a wetland to the greatest practical extent, but not less than 75 feet, horizontal distance. In determining the greatest practical extent, the Planning Board shall consider the depth of the lot, the slope of the land, the potential for soil erosion, the type and amount of vegetation to be removed, the proposed building site's elevation in regard to the flood-plain, and its proximity to moderate-value and high-value wetlands.

#### N. EXPIRATION OF PERMIT

Permits shall expire one year from the date of issuance if a substantial start is not made in construction or in the use of the property during that period. If a substantial start is made within one year of the issuance of the permit, the applicant shall have one additional year to complete the project, at which time the permit shall expire.

#### O. INSTALLATION OF PUBLIC UTILITY SERVICE

A public utility, water district, sanitary district or any utility company of any kind may not install services to any new structure located in the shoreland zone unless written authorization attesting to the validity and currency of all local permits required under this or any previous Ordinance has been issued by the appropriate municipal officials or other written arrangements have been made between the municipal officials and the utility.

#### P. APPEALS

# 1. Powers and Duties of the Board of Appeals

The Board of Appeals shall have the following powers:

# a) Administrative Appeals

To hear and decide administrative appeals, on an appellate basis, where it is alleged by an aggrieved party that there is an error in any order, requirement, decision, or determination made by, or failure to act by, the Planning Board in the administration of this Ordinance; and to hear and decide administrative appeals on a de novo basis where it is alleged by an aggrieved party that there is an error in any order, requirement, decision or determination made by, or failure to act by, the Code Enforcement Officer in his or her review of and action on a permit application under this Ordinance. Any order, requirement, decision, or determination made, or failure to act, in the enforcement of this ordinance is not appealable to the Board of Appeals.

#### b) Variance Appeals

To authorize variances upon appeal, within the limitations set forth in this Ordinance.

# 2. Variance Appeals

Variances may be granted only under the following conditions:

- a) Variances may be granted only from dimensional requirements including, but not limited to, lot width, structure height, percent of lot coverage, and setback requirements.
- b) Variances shall not be granted for establishment of any uses otherwise prohibited by this Ordinance.
- c) The Board shall not grant a variance unless it finds that:
  - (1) The proposed structure or use would meet the provisions of <u>Article III:</u> Land Use Standards except for the specific provision which has created the non-conformity and from which relief is sought; and
  - (2) The strict application of the terms of this Ordinance would result in undue hardship. The term "undue hardship" shall mean:
    - (a) That the land in question cannot yield a reasonable return unless a variance is granted;
    - (b) That the need for a variance is due to the unique circumstances of the property and not to the general conditions in the neighborhood;
    - (c) That the granting of a variance will not alter the essential character of the locality; and
    - (d) That the hardship is not the result of action taken by the applicant or a prior owner.

#### Town of Newcastle

- d) Notwithstanding Section I.P.2.c)(2) above, the Board of Appeals, or the codes enforcement officer if authorized in accordance with 30-A MRSA <u>§4353-A</u>, may grant a variance to an owner of a residential dwelling for the purpose of making that dwelling accessible to a person with a disability who resides in or regularly uses the dwelling. The board shall restrict any variance granted under this subsection solely to the installation of equipment or the construction of structures necessary for access to or egress from the dwelling by the person with the disability. The board may impose conditions on the variance, including limiting the variance to the duration of the disability or to the time that the person with the disability lives in the dwelling. The term "structures necessary for access to or egress from the dwelling" shall include railing, wall, or roof systems necessary for the safety or effectiveness of the structure. Any permit issued pursuant to this subsection is subject to Section I.P.2.f) and Section I.P.4.b)(4).
- e) The Board of Appeals shall limit any variances granted as strictly as possible in order to ensure conformance with the purposes and provisions of this Ordinance to the greatest extent possible, and in doing so may impose such conditions to a variance as it deems necessary. The party receiving the variance shall comply with any conditions imposed.
- f) A copy of each variance request, including the application and all supporting information supplied by the applicant, shall be forwarded by the municipal officials to the Commissioner of the Department of Environmental Protection at least twenty (20) days prior to action by the Board of Appeals. Any comments received from the Commissioner prior to the action by the Board of Appeals shall be made part of the record and shall be taken into consideration by the Board of Appeals.

#### 3. Administrative Appeals

When the Board of Appeals reviews a decision of the Code Enforcement Officer the Board of Appeals shall hold a "de novo" hearing. At this time the Board may receive and consider new evidence and testimony, be it oral or written. When acting in a "de novo" capacity, the Board of Appeals shall hear and decide the matter afresh, undertaking its own independent analysis of evidence and the law, and reaching its own decision.

When the Board of Appeals hears a decision of the Planning Board, it shall hold an appellate hearing, and may reverse the decision of the Planning Board only upon finding that the decision was contrary to specific provisions of the Ordinance or contrary to the facts presented to the Planning Board. The Board of Appeals may only review the record of the proceedings before the Planning Board. The Board of Appeals shall not receive or consider any evidence which was not presented to the Planning Board, but the Board of Appeals may receive and consider written or oral arguments. If the Board of Appeals determines that the record of the Planning Board proceedings are inadequate, the Board of Appeals may remand the matter to the Planning Board for additional fact finding.

# 4. Appeal Procedure

## a) Making an Appeal

- (1) An administrative or variance appeal may be taken to the Board of Appeals by an aggrieved party from any decision of the Code Enforcement Officer or the Planning Board, except for enforcement-related matters as described in <a href="Section I.P.1.a">Section I.P.1.a</a>):
  Administrative Appeals. Such an appeal shall be taken within thirty (30) days of the date of the official, written decision appealed from, and not otherwise, except that the Board, upon a showing of good cause, may waive the thirty (30) day requirement.
- (2) Applications for appeals shall be made by filing with the Board of Appeals a written notice of appeal which includes:
  - A concise written statement indicating what relief is requested and why the appeal or variance should be granted.
  - (b) A sketch drawn to scale showing lot lines, location of existing buildings and structures and other physical features of the lot pertinent to the relief sought.
- (3) Upon receiving an application for an administrative appeal or a variance, the Code Enforcement Officer, or Planning Board, as appropriate, shall transmit to the Board of Appeals all of the papers constituting the record of the decision appealed from.
- (4) The Board of Appeals shall hold a public hearing on an administrative appeal or a request for a variance within thirty-five (35) days of its receipt of a complete written application unless this time period is extended by the parties.

#### b) **Decision by Board of Appeals**

- A majority of the full voting membership of the Board shall constitute a quorum for the purpose of deciding an appeal.
- (2) The person filing the appeal shall have the burden of proof.
- (3) The Board shall decide all administrative appeals and variance appeals within thirty-five (35) days after the close of the hearing and shall issue a written decision on all appeals.
- (4) The Board of Appeals shall state the reasons and basis for its decision, including a statement of the facts found and conclusions reached by the Board. The Board shall cause written notice of its decision to be mailed or hand-delivered to the applicant and to the Department of Environmental Protection within seven (7) days of the Board's decision. Copies of written decisions of the Board of Appeals shall be given to the Planning Board, Code Enforcement Officer, and the municipal officers.

# 5. Appeal to Superior Court

Except as provided by 30-A M.R.S.A. section 2691(3)(F), any aggrieved party who participated as a party during the proceedings before the Board of Appeals may take an appeal to Superior Court in accordance with State laws within forty-five (45) days from the date of any decision of the Board of Appeals.

#### 6. Reconsideration

In accordance with 30-A M.R.S.A. section 2691(3)(F), the Board of Appeals may reconsider any decision within forty-five (45) days of its prior decision. A request to the Board to reconsider a decision must be filed within ten (10) days of the decision that is being reconsidered. A vote to reconsider and the action taken on that reconsideration must occur and be completed within forty-five (45) days of the date of the vote on the original decision. Reconsideration of a decision shall require a positive vote of the majority of the Board members originally voting on the decision, and proper notification to the landowner, petitioner, planning board, code enforcement officer, and other parties of interest, including abutters and those who testified at the original hearing(s). The Board may conduct additional hearings and receive additional evidence and testimony.

Appeal of a reconsidered decision to Superior Court must be made within fifteen (15) days after the decision on reconsideration.

#### Q. ENFORCEMENT

#### 1. Nuisances

Any violation of this Ordinance shall be deemed to be a nuisance.

#### 2. Code Enforcement Officer

- It shall be the duty of the Code Enforcement Officer to enforce the provisions of this Ordinance. If the Code Enforcement Officer shall find that any provision of this Ordinance is being violated, he or she shall notify in writing the person responsible for such violation, indicating the nature of the violation and ordering the action necessary to correct it, including discontinuance of illegal use of land, buildings or structures, or work being done, removal of illegal buildings or structures, and abatement of nuisance conditions. A copy of such notices shall be submitted to the municipal officers and be maintained as a permanent record.
- b) The Code Enforcement Officer shall conduct on-site inspections to ensure compliance with all applicable laws and conditions attached to permit approvals. The Code Enforcement Officer shall also investigate all complaints of alleged violations of this Ordinance.
- c) The Code Enforcement Officer shall keep a complete record of all essential transactions of the office, including applications submitted, permits granted or denied, variances granted or denied, revocation actions, revocation of permits, appeals, court actions, violations investigated, violations found, and fees collected.

#### 3. Legal Actions

When the above action does not result in the correction or abatement of the violation or nuisance condition, the Municipal Officers, upon notice from the Code Enforcement Officer, are hereby directed to institute any and all actions and proceedings, either legal or equitable, including seeking injunctions of violations and the imposition of fines, that may be appropriate or necessary to enforce the provisions of this Ordinance in the name of the municipality. The municipal officers, or their authorized agent, are hereby authorized to enter into administrative consent agreements for the purpose of eliminating violations of this Ordinance and recovering fines without Court action. Such agreements shall not allow an illegal structure or use to continue unless there is clear and convincing evidence that the illegal structure or use was constructed or conducted as a direct result of erroneous advice given by an authorized municipal official and there is no evidence that the owner acted in bad faith, or unless the removal of the structure or use will result in a threat or hazard to public health and safety or will result in substantial environmental damage.

### 4. Fines

Any person, including but not limited to a landowner, a landowner's agent or a contractor, who violates any provision or requirement of this Ordinance shall be penalized in accordance with 30-A, M.R.S.A. section 4452.

NOTE: Current penalties include fines of not less than \$100.00 nor more than \$5,000.00 per violation for each day that the violation continues. However, in a resource protection district the maximum penalty is increased to \$10,000.00 (38 M.R.S.A. section 4452).

### R. NON-CONFORMANCE

Except as hereinafter specified, no building, structure or land shall hereafter be used or occupied, and no building or structure or part thereof shall hereafter be erected, constructed, expanded, moved, or altered and no new lot shall be created except in conformity with all of the regulations herein specified for the district in which it is located, unless a variance is granted.

### 1. Purpose

It is the intent of this <u>Ordinance</u> to promote land use conformities, except that non-conforming conditions that existed before the effective date of this <u>Ordinance</u> or amendments thereto shall be allowed to continue, subject to the requirements set forth in <u>Section I.R: Non-Conformance</u>. Except as otherwise provided in this <u>Ordinance</u>, a non-conforming condition shall not be permitted to become more non-conforming.

### 2. General

### a) Transfer of Ownership

Non-conforming structures, lots, and uses may be transferred, and the new owner may continue the non-conforming use or continue to use the non-conforming structure or lot, subject to the provisions of this <a href="Ordinance">Ordinance</a>.

### b) Repair and Maintenance

This <u>Ordinance</u> allows, without a permit, the normal upkeep and maintenance of non-conforming uses and structures including repairs or renovations that do not involve expansion of the non-conforming use or structure, and such other changes in a non-conforming use or structure as federal, state, or local building and safety codes may require.

### 3. Non-conforming Structures

### a) Expansions

A non-conforming structure may be added to or expanded after obtaining a permit from the same permitting authority as that for a new structure, if such addition or expansion does not increase the non-conformity of the structure, and is in accordance with subparagraph (a), and (b) below.

- Legally existing non-conforming principal and accessory structures that do not meet the water body, tributary stream, or wetland setback requirements may be expanded or altered as follows, as long as all other applicable standards contained in this Ordinance are met.
  - (a) Expansion of any portion of a structure within 25 feet, horizontal distance, of the normal high-water line of a water body, tributary stream, or upland edge of a wetland is prohibited, even if the expansion will not increase nonconformity with the water body, tributary stream, or wetland setback requirement.
  - (b) Expansion of an accessory structure that is located closer to the normal highwater line of a water body, tributary stream, or upland edge of a wetland than the principal structure is prohibited, even if the expansion will not increase nonconformity with the water body or wetland setback requirement.
  - (c) For structures located less than 75 feet, horizontal distance, from the normal high-water line of a water body, tributary stream, or upland edge of a wetland, the maximum combined total footprint for all portions of those structures within that 75-foot distance is 1,000 square feet, and the maximum height of any portion of a structure that is within 75 feet, horizontal distance, of a water body, tributary stream or upland edge of a wetland is 20 feet or the height of the existing structure, whichever is greater.
  - (d) For structures located less than 100 feet, horizontal distance, from the normal high-water line of a great pond classified as GPA or a river flowing to a great pond classified as GPA, the maximum combined total footprint for all portions of those structures within that 100-foot distance is 1,500 square feet, and the maximum height of any portion of a structure that is within 100 feet, horizontal distance, of a great pond is 25 feet or the height of the existing structure, whichever is greater, except that any portion of those structures located less than 75 feet, horizontal distance from the normal high-water line of a water body, tributary stream, or the upland edge of a wetland must meet the footprint and height limits of division (iii).

For the purposes of Section 12(C)(1)(a), a basement is not counted toward floor area.

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(2) Whenever a new, enlarged, or replacement foundation is constructed under a non-conforming structure, the structure and new foundation must be placed such that the setback requirement is met to the greatest practical extent as determined by the Planning Board or its designee, basing its decision on the criteria specified in <a href="Section I.R.3.b">Section I.R.3.b</a>): Relocation, below. If the completed foundation does not extend beyond the exterior dimensions of the structure and the foundation does not cause the structure to be elevated by more than three (3) additional feet, as measured from the uphill side of the structure, it shall not be considered to be an expansion of the structure.

### b) Relocation

A non-conforming structure may be relocated within the boundaries of the parcel on which the structure is located provided that the site of relocation conforms to all setback requirements to the greatest practical extent as determined by the Planning Board or its designee, and provided that the applicant demonstrates that the present subsurface sewage disposal system meets the requirements of State law and the State of Maine Subsurface Wastewater Disposal Rules (Rules), or that a new system can be installed in compliance with the law and said Rules. In no case shall a structure be relocated in a manner that causes the structure to be more non-conforming.

In determining whether the building relocation meets the setback to the greatest practical extent, the Planning Board or its designee shall consider the size of the lot, the slope of the land, the potential for soil erosion, the location of other structures on the property and on adjacent properties, the location of the septic system and other on-site soils suitable for septic systems, and the type and amount of vegetation to be removed to accomplish the relocation.

When it is necessary to remove vegetation within the water or wetland setback area in order to relocate a structure, the Planning Board shall require replanting of native vegetation to compensate for the destroyed vegetation. In addition, the area from which the relocated structure was removed must be replanted with vegetation. Replanting shall be required as follows:

### Town of Newcastle

- (1) Trees removed in order to relocate a structure must be replanted with at least one native tree, three (3) feet in height, for every tree removed. If more than five trees are planted, no one species of tree shall make up more than 50% of the number of trees planted. Replaced trees must be planted no further from the water or wetland than the trees that were removed.
  - Other woody and herbaceous vegetation, and ground cover, that are removed or destroyed in order to relocate a structure must be reestablished. An area at least the same size as the area where vegetation and/or ground cover was disturbed, damaged, or removed must be reestablished within the setback area. The vegetation and/or ground cover must consist of similar native vegetation and/or ground cover that was disturbed, destroyed or removed.
- (2) Where feasible, when a structure is relocated on a parcel the original location of the structure shall be replanted with vegetation which may consist of grasses, shrubs, trees, or a combination thereof.

### c) Reconstruction or Replacement

Any non-conforming structure which is located less than the required setback from a water body, tributary stream, or wetland and which is removed, or damaged or destroyed, regardless of the cause, by more than 50% of the market value of the structure before such damage, destruction or removal, may be reconstructed or replaced provided that a permit is obtained within eighteen (18) months of the date of said damage, destruction, or removal, and provided that such reconstruction or replacement is in compliance with the water body, tributary stream or wetland setback requirement to the greatest practical extent as determined by the Planning Board or its designee in accordance with the purposes of this Ordinance. In no case shall a structure be reconstructed or replaced so as to increase its nonconformity. If the reconstructed or replacement structure is less than the required setback it shall not be any larger than the original structure, except as allowed pursuant to Section I.R.3.a): Expansions, as determined by the nonconforming footprint and height of the reconstructed or replaced structure at its new location. If the total amount of footprint and height of the original structure can be relocated or reconstructed beyond the required setback area, no portion of the relocated or reconstructed structure shall be replaced or constructed at less than the setback requirement for a new structure. When it is necessary to remove vegetation in order to replace or reconstruct a structure, vegetation shall be replanted in accordance with <u>Section I.R.3.b</u>): Relocation.

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Any non-conforming structure which is located less than the required setback from a water body, tributary stream, or wetland and which is removed by 50% or less of the market value, or damaged or destroyed by 50% or less of the market value of the structure, excluding normal maintenance and repair, may be reconstructed in place if a permit is obtained from the Code Enforcement Officer within one year of such damage, destruction, or removal.

In determining whether the building reconstruction or replacement meets the setback to the greatest practical extent the Planning Board or its designee shall consider, in addition to the criteria in <u>Section I.R.3.b)</u>: Relocation, the physical condition and type of foundation present, if any.

### d) Change of Use of a Non-conforming Structure

The use of a non-conforming structure may not be changed to another use unless the Planning Board, after receiving a written application, determines that the new use will have no greater adverse impact on the water body, tributary stream, or wetland, or on the subject or adjacent properties and resources than the existing use.

In determining that no greater adverse impact will occur, the Planning Board shall require written documentation from the applicant, regarding the probable effects on public health and safety, erosion and sedimentation, water quality, fish and wildlife habitat, vegetative cover, visual and actual points of public access to waters, natural beauty, floodplain management, archaeological and historic resources, and commercial fishing and maritime activities, and other functionally water-dependent uses.

### 4. Non-conforming Uses

### a) Expansions

Expansions of non-conforming uses are prohibited, except that non-conforming residential uses may, after obtaining a permit from the Planning Board, be expanded within existing residential structures or within expansions of such structures as allowed in <u>Section I.R.3.a)(1)</u>.

### b) Resumption Prohibited

A lot, building or structure in or on which a nonconforming use is discontinued for a period exceeding one year, or which is superseded by a conforming use, may not again be devoted to a nonconforming use except that the Planning Board may, for good cause shown by the applicant, grant up to a one-year extension to that time period. This provision shall not apply to the resumption of a use of a residential structure provided that the structure has been used or maintained for residential purposes during the preceding five (5) year period.

### c) Change of Use

An existing non-conforming use may be changed to another non-conforming use provided that the proposed use has no greater adverse impact on the subject and adjacent properties and resources, including water dependent uses in a MA district, than the former use, as determined by the Planning Board. The determination of no greater adverse impact shall be made according to criteria listed in Section I.R.3.d): Change of Use of a Non-conforming Structure.

### 5. Non-conforming Lots

### a) Non-conforming Lots

A non-conforming lot of record as of the effective date of this <a href="Ordinance">Ordinance</a> or amendment thereto may be built upon, without the need for a variance, provided that such lot is in separate ownership and not contiguous with any other lot in the same ownership, and that all provisions of this <a href="Ordinance">Ordinance</a> except lot area, lot width and shore frontage can be met. Variances relating to setback or other requirements not involving lot area, lot width or shore frontage shall be obtained by action of the Board of Appeals.

### **b)** Contiguous Built Lots

If two or more contiguous lots or parcels are in a single or joint ownership of record at the time of adoption of this <u>Ordinance</u>, if all or part of the lots do not meet the dimensional requirements of this <u>Ordinance</u>, and if a principal use or structure exists on each lot, the nonconforming lots may be conveyed separately or together, provided that the State Minimum Lot Size Law (<u>12 M.R.S.A. sections 4807-A</u> through <u>4807-D</u>) and the <u>State of Maine Subsurface Wastewater Disposal Rules</u> are complied with.

If two or more principal uses or structures existed on a single lot of record on April 2, 1994, and recorded in the registry of deeds, each may be sold on a separate lot provided that the above referenced law and rules are complied with. When such lots are divided each lot thus created must be as conforming as possible to the dimensional requirements of this Ordinance.

### **Contiguous Lots - Vacant or Partially Built**

If two or more contiguous lots or parcels are in single or joint ownership of record at the time of or since adoption or amendment of this <a href="Ordinance">Ordinance</a>, if any of these lots do not individually meet the dimensional requirements of this <a href="Ordinance">Ordinance</a> or subsequent amendments, and if one or more of the lots are vacant or contain no principal structure the lots shall be combined to the extent necessary to meet the dimensional requirements.

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### Town of Newcastle

This provision shall not apply to two or more contiguous lots, at least one of which is non-conforming, owned by the same person or persons on April 2, 1994, and recorded in the registry of deeds if the lot is served by a public sewer or can accommodate a subsurface sewage disposal system in conformance with the <a href="State of Maine Subsurface">State of Maine Subsurface</a> Wastewater Disposal Rules; and

- (1) Each lot contains at least 100 feet of shore frontage and at least 20,000 square feet of lot area; or
- (2) Any lots that do not meet the frontage and lot size requirements of <u>Section I.R.5.c)(1)</u> are reconfigured or combined so that each new lot contains at least 100 feet of shore frontage and 20,000 square feet of lot area.

### II. LAND USE DISTRICTS

### A. ESTABLISHMENT OF DISTRICTS

### 1. Stream Protection District (SP)

The Stream Protection District includes all land areas within seventy-five (75) feet, horizontal distance, of the normal high-water line of a stream, exclusive of those areas within two-hundred and fifty (250) feet, horizontal distance, of the normal high-water line of a great pond, or river, or within two hundred and fifty (250) feet, horizontal distance, of the upland edge of a freshwater or coastal wetland. Where a stream and its associated shoreland area are located within two-hundred and fifty (250) feet, horizontal distance, of the above water bodies or wetlands, that land area shall be regulated under the terms of the shoreland district associated with that water body or wetlands.

### 2. Resource Protection District (RP)

The Resource Protection District includes areas in which development would adversely affect water quality, productive habitat, biological ecosystems, or scenic and natural values. This district shall include the following areas when they occur within the limits of the shoreland zone, exclusive of the Stream Protection District, except that areas which are currently developed and areas which meet the criteria for the Limited Commercial, Village Center, or Maritime Activities districts need not be included within the Resource Protection District.

- Areas within 250 feet, horizontal distance, of the upland edge of, salt marshes and salt meadows, wetlands associated with great ponds and rivers, coastal wetlands rated "moderate" or "high" value waterfowl and wading bird habitat, including nesting and feeding areas, by the Maine Department of Inland Fisheries and Wildlife (MDIF&W) that are depicted on a Geographic Information System (GIS) data layer maintained by either MDIF&W or the Department as of December 31, 2008 and freshwater wetlands are included in the resource protection district. For the purposes of this paragraph "wetlands associated with great ponds and rivers" shall mean areas characterized by non-forested wetland vegetation and hydric soils that are contiguous with a great pond or river, and have a surface elevation at or below the water level of the great pond or river during the period of normal high water. "Wetlands associated with great ponds or rivers" are considered to be part of that great pond or river.
- b) Floodplains along rivers and floodplains along artificially formed great ponds along rivers, defined by the 100-year floodplain as designated on the Federal Emergency Management Agency's (FEMA) Flood Insurance Rate Maps or Flood Hazard Boundary Maps, or the flood of record, or in the absence of these, by soil types identified as recent floodplain soils. This district shall also include 100-year floodplains adjacent to tidal waters as shown on FEMA's Flood Insurance Rate Maps or Flood Hazard Boundary Maps.

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- Areas of two or more contiguous acres with sustained slopes of 20% or greater.
- d) Areas of two (2) or more contiguous acres supporting wetland vegetation and hydric soils, which are not part of a freshwater or coastal wetland as defined, and which are not surficially connected to a water body during the period of normal high water.
- Land areas along rivers subject to severe bank erosion, undercutting, or riverbed movement, and lands adjacent to tidal waters which are subject to severe erosion or mass movement, such as steep coastal bluffs.
- f) Certain other land areas which have been recommended for protection in the <u>Comprehensive Plan for the Town of Newcastle</u> because they represent important wildlife habitat or natural sites of significant scenic and esthetic value deserving of protection from development, all as noted on the <u>Town of Newcastle's Official Shoreland Zoning Maps</u>.

### 3. Limited Residential District (LR)

The Limited Residential District includes those areas suitable for residential and recreational development. It includes areas other than those in the Resource Protection District, or Stream Protection District, and areas which are used less intensively than those in the Limited Commercial District, the <u>Village Center</u> Districts, or the Maritime Activities District.

### 4. Limited Commercial District (LC)

The Limited Commercial District includes areas of mixed, light commercial and residential uses, exclusive of the Stream Protection District, which should not be developed as intensively as the <u>Village Center</u> Districts. This district includes areas of two or more contiguous acres in size devoted to a mix of residential and low intensity business and commercial uses. Industrial uses are prohibited.

### 5. General Development I District

The General Development I District includes the following types of existing, intensively developed areas:

- Areas of two or more contiguous acres devoted to commercial, industrial, or intensive recreational activities, or a mix of such activities, including but not limited to the following:
  - (1) Areas devoted to manufacturing, fabricating or other industrial activities:
  - (2) Areas devoted to wholesaling, warehousing, retail trade and service activities, or other commercial activities; and
  - (3) Areas devoted to intensive recreational development and activities, such as, but not limited to amusement parks, racetracks, and fairgrounds.
- Areas otherwise discernible as having patterns of intensive commercial, industrial, or recreational uses.

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Commented [TM3]: The GD-I and GD-II standards are not currently used by the Town's current SZ Ordinance. The Village Center District—which is also not used currently—can be a modified version of the GD-II district standards.

### Village Center District (VC)

The Town of Newcastle identifies the <u>Town Center (D6) district and the Village Business (D5) district</u>, as established in the Newcastle <u>Core Zoning Code</u>, <u>Article 1, Section 3, as the Village Center District. This district includes parcels within the Town's historic downtown well suited for commercial and mixed uses.</u>

Note: The Village Center District is a modified version of the General Development II District as set forth in the 2015 version of State's Chapter 1000 model ordinance.

The <u>Village Center District</u> includes <u>areas</u> where the pattern of development at the time of adoption is undeveloped or not as intensively developed as <u>what is envisioned by the adopted Comprehensive Plan of the Town of Newcastle.</u>

Portions of the <u>Village Center</u> District may include residential development. However, no area shall be designated as a <u>Village Center</u> District based solely on residential use.

In areas adjacent to great ponds classified GPA and adjacent to rivers flowing to great ponds classified GPA, the designation of an area as a <u>Village Center</u> District shall be based upon uses existing at the time of adoption of this Ordinance. There shall be no newly established <u>Village Center</u> Districts or expansions in the area of existing <u>Village Center</u> Districts adjacent to great ponds classified GPA, and adjacent to rivers that flow to great ponds classified GPA

### 7. Maritime Activities District (MA)

The Maritime Activities District includes areas where the existing predominant pattern of development is consistent with the allowed uses for this district as indicated in <u>Section II.C:</u> Table Of Land Uses and other areas which are suitable for functionally water-dependent uses, taking into consideration such factors as:

- a) Shelter from prevailing winds and waves;
- b) Slope of the land within 250 feet, horizontal distance, of the shoreline;
- c) Depth of the water within 150 feet, horizontal distance, of the shoreline;
- Available support facilities including utilities and transportation facilities; and
- e) Compatibility with adjacent upland uses.

The Town of Newcastle identifies the <u>SD - Marine</u> District, as established by the Newcastle <u>Core Zoning Code</u>, <u>Article 1, Section 3</u>, as a Maritime Activities District. This district is that area <u>identified on the Town's Tax\_Map</u> 11, Lot 40,

### Deleted: <#>General Development II District.¶

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**Deleted:** Village Center District

Deleted: Land Use Ordinance Chapter IXC(3)

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**Deleted:** Business

**Deleted:** that is located on the southerly side of Main Street along the Damariscotta River shore from the Park to the Damariscotta River Bridge.

**Deleted:** the same types of areas as those listed for the General Development I District. The General Development II District, however, shall be applied to newly established General Development Districts...

**Deleted:** that of the General Development I

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Deleted: on the river side of Pleasant Street, at

**Deleted:** and 40-A only that comprises the land of Riverside Boat Company

### B. Districts And Zoning Map

### 1. Official Shoreland Zoning Map

The areas to which this <u>Ordinance</u> is applicable are hereby divided into the following districts as shown on the <u>Official Shoreland Zoning Map</u> which is made a part of this <u>Ordinance</u>:

a) Stream Protection (SP)
b) Resource Protection (RP)
c) Limited Residential (LR)
d) Limited Commercial (LC)
e) Village Center (VC)
f) Maritime Activities (MA)

### 2. Scale of Map

The Official Shoreland Zoning Map shall be drawn at a scale of not less than: 1 inch = 2,000 feet. District boundaries shall be clearly delineated and a legend indicating the symbols for each district shall be placed on the map.

### 3. Certification of Official Shoreland Zoning Map

The <u>Official Shoreland Zoning Map</u> shall be certified by the attested signature of the Municipal Clerk and shall be located in the municipal office. In the event the municipality does not have a municipal office, the Municipal Clerk shall be the custodian of the map.

### 4. Changes to the Official Shoreland Zoning Map

If amendments, in accordance with <u>Section I.H.</u> Amendments, are made in the district boundaries or other matter portrayed on the <u>Official Shoreland Zoning Map</u>, such changes shall be made on the <u>Official Shoreland Zoning Map</u> within thirty (30) days after the amendment has been approved by the Commissioner of the Department of Environmental Protection.

### 5. Interpretation of District Boundaries

Unless otherwise set forth on the <u>Official Shoreland Zoning Map</u>, district boundary lines are property lines, the centerlines of streets, roads and rights of way, and the boundaries of the shoreland area as defined herein. Where uncertainty exists as to the exact location of district boundary lines, the Board of Appeals shall be the final authority as to location.

MA:

#### C. **Table Of Land Uses**

All land use activities, as indicated in Section II.C.2: TABLE: LAND USES IN THE SHORELAND ZONE, shall conform with all of the applicable land use standards in Article III: Land Use Standards. The district designation for a particular site shall be determined from the Official Shoreland Zoning Map.

#### 1. Key to Table: Land Uses in the Shoreland Zone

RP: Resource Protection District SP: Stream Protection District LR: Limited Residential District LC: Limited Commercial District

VC: Village Center District Maritime Activities District

Allowed (no permit required but the uses must comply with all Yes:

applicable land use standards.)

No: Prohibited

Allowed with permit issued by the Planning Board. PB:

CEO: Allowed with permit issued by the Code Enforcement Officer Allowed with permit issued by the Local Plumbing Inspector

Deleted: GD: General Development I and General Development II District¶

### 2. TABLE: LAND USES IN THE SHORELAND ZONE

### LAND USE TABLE HERE

### **Table Notes**

- <sup>1</sup> In RP not allowed within 75 feet horizontal distance of the normal high-water line of great ponds, except to remove safety hazards.
- <sup>2</sup>Requires permit from the Code Enforcement Officer if more than 100 square feet of surface area, in total, is disturbed.
- <sup>3</sup> In RP not allowed in areas so designated because of wildlife value.
- Provided that a variance from the setback requirement is obtained from the Board of Appeals.
- Functionally water-dependent uses and uses accessory to such water dependent uses only (See note on previous page).
- <sup>6</sup>See further restrictions in <u>Section III.L.2</u>.
- <sup>7</sup> Except when area is zoned for resource protection due to floodplain criteria in which case a permit is required from the Planning Board.
- <sup>8</sup> Except as provided in Section III.H.3.
- <sup>9</sup> Single family residential structures may be allowed by special exception only according to the provisions of Section 16(E), Special Exceptions. Two-family residential structures are prohibited.
- <sup>10</sup> Except for commercial uses otherwise listed in <u>TABLE: LAND USES IN THE SHORELAND ZONE</u>, such as marinas and campgrounds, that are allowed in the respective district.
- <sup>11</sup> Excluding bridges and other crossings not involving earthwork, in which case no permit is required.
- <sup>12</sup> Permit not required but must file a written "notice of intent to construct" with CEO.

NOTE: A person performing any of the following activities shall require a permit from the <u>Department of Environmental Protection</u>, pursuant to <u>38 M.R.S.A. section 480-C</u>, if the activity occurs in, on, over or adjacent to any freshwater or coastal wetland, great pond, river, stream, or brook and operates in such a manner that material or soil may be washed into them:

- a. Dredging, bulldozing, removing or displacing soil, sand, vegetation or other materials;
- b. Draining or otherwise dewatering;
- c. Filling, including adding sand or other material to a sand dune; or
- d. Any construction or alteration of any permanent structure.

Commented [TM4]: What does this mean?

Commented [TM5]: My recommendation is to remove this condition. The SP District only covers 75' from a stream so by not permitting buildings within the district it is effectively as restrictive as being within 75' from any tidal water (non-tidal is 100' set-back)

Commented [TM6]: Note from previous pages reads: "Recreational water-dependent uses such as marinas and excursion vessels may, in some communities, displace or threaten to displace traditional commercial fisheries and maritime activities. Therefore communities may wish to preclude or further limit these types of uses in this district in order to protect berthing space and onshore staging areas for commercial fishing enterprises."

**Commented [TM7]:** Do we want to exclude any recreational water-dependent uses from the MA District? The MA is very limited in size now so it could make sense as it is more of a working waterfront. One alternative it so create two different MA districts--one for working--one for recreation/a mix of both.

Either way, we may want to remove the note  ${\bf 5}$  from the table.

**Commented [TM8]:** How can we know designation as RP is due to floodplain criteria?

**Commented [TM9]:** Updated to reestablish correct reference. (This is also what is in ch. 1000)

### III. LAND USE STANDARDS

All land use activities within the shoreland zone shall conform with the following provisions, if applicable.

### A. MINIMUM LOT STANDARDS

(1) The minimum lot standards are:	Minimum Lot Area in Square Feet	Minimum Shore Frontage in Feet
(a) Residential per dwelling unit		
(i) Within the Shoreland Zone Adjac to Tidal Areas	ent 30,000	150
(ii) Within the Shoreland Zone Adjac	ent 40,000	200

Note: The Village Business (D5) district and the Town Center (D6) district Standards in Article 2, of the Newcastle Core Zoning Code provide for greater residential densities in those areas served by municipal water and sewer systems. In those districts, those standards shall apply.

(b)	Governmental, Institutional, Commercial,
	or Industrial per principal structure

(i)	Within the Shoreland Zone Adjacent		
	to Tidal Areas, Exclusive of Those		
	Areas Zoned for Village Center, and		
	Maritime Activities		

 (ii) Within the Shoreland Zone Adjacent to Tidal Areas, Exclusive of Those Areas Zoned for Village Center, and Maritime Activities

(iii) Within the Shoreland Zone Adjacent to Tidal Areas Zoned for Village Center and Maritime Activities

(c) Public and Private Recreational Facilities

(i) Within the Shoreland Zone Adjacent to Tidal and Non-Tidal Areas

SEE SD - Marine, Village
Business (D5), and Town Center
(D6) district standards in Article
2 of the Newcastle Core Zoning
Code

200

200

40,000

40,000

60,000 300

(2) Land below the normal high-water line of a water body or upland edge of a wetland and land beneath roads serving more than two (2) lots shall not be included toward calculating minimum lot area.

(3) Lots located on opposite sides of a public or private road shall be considered each a separate tract or parcel of land unless such road was established by the owner of land on both sides thereof after September 22, 1971.

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Deleted: It is the intent of this ordinance that

Deleted: Maritime Activities

Deleted: and

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Town of Newcastle

**Shoreland Zoning Ordinance** 

- (4) The minimum width of any portion of any lot within one hundred (100) feet, horizontal distance, of the normal high-water line of a water body or upland edge of a wetland shall be equal to or greater than the shore frontage requirement for a lot with the proposed use.
- (5) If more than one residential dwelling unit, principal governmental, institutional, commercial, or industrial structure or use, or combination thereof, is constructed or established on a single parcel, all dimensional requirements shall be met for each additional dwelling unit, principal structure, or use except in the Village <u>Business</u> (D5) and Town Center (D6) districts, which shall meet the standards of <u>the Newcastle Core Zoning Code</u>.

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### B. PRINCIPAL AND ACCESSORY STRUCTURES

1. All new principal and accessory structures shall be set back at least one hundred (100) feet, horizontal distance, from the normal high-water line of great ponds classified GPA and rivers that flow to great ponds classified GPA, and seventy-five (75) feet, horizontal distance, from the normal high-water line of other water bodies, tributary streams, or the upland edge of a wetland, except that in the Village Center District the setback from the normal high-water line shall be at least twenty five (25) feet, horizontal distance, and in the Maritime Activities District there shall be no minimum setback, except for residential and other structures not associated with water dependent uses, which shall be set back seventy-five (75) feet from the normal high water mark. In the Resource Protection District, the setback requirement shall be 250 feet, horizontal distance, except for structures, roads, parking spaces or other regulated objects specifically allowed in that district in which case the setback requirements specified above shall apply.

In addition:

- a) The water body, tributary stream, or wetland setback provision shall neither apply to structures which require direct access to the water body or wetland as an operational necessity, such as piers, docks and retaining walls, nor to other functionally water-dependent uses.
- b) For principal structures, water and wetland setback measurements shall be taken from the top of a coastal bluff that has been identified on Coastal Bluff maps as being "highly unstable" or "unstable" by the Maine Geological Survey pursuant to its "Classification of Coastal Bluffs" and published on the most recent Coastal Bluff map. If the applicant and the permitting official(s) are in disagreement as to the specific location of a "highly unstable" or "unstable" bluff, or where the top of the bluff is located, the applicant may at his or her expense, employ a Maine Registered Professional Engineer, a Maine Certified Soil Scientist, a Maine State Geologist, or other qualified individual to make a determination. If agreement is still not reached, the applicant may appeal the matter to the Board of Appeals.

**Deleted:** General Development I

- c) On a non-conforming lot of record on which only a residential structure exists, and it is not possible to place an accessory structure meeting the required water body, tributary stream or wetland setbacks, the code enforcement officer may issue a permit to place a single accessory structure, with no utilities, for the storage of yard tools and similar equipment. Such accessory structure shall not exceed eighty (80) square feet in area nor eight (8) feet in height and shall be located as far from the shoreline or tributary stream as practical and shall meet all other applicable standards, including lot coverage and vegetation clearing limitations. In no case shall the structure be located closer to the shoreline or tributary stream than the principal structure.
- d) The Planning Board is authorized to increase the required setback of a proposed structure, as a condition to permit approval, if necessary, to accomplish the purposes of this ordinance. Instances where a greater setback may be appropriate include but are not limited to: areas of steep slope; shallow or erodible soils; or where an adequate vegetative buffer does not exist.
- 2. Principal or accessory structures and expansions of existing structures which are permitted in the Resource Protection, Limited Residential, Limited Commercial, and Stream Protection Districts, shall not exceed thirty-five (35) feet in height. This provision shall not apply to structures such as transmission towers, windmills, antennas, and similar structures having no floor area.
- 3. The lowest floor elevation or openings of all buildings and structures, including basements, shall be elevated at least one foot above the elevation of the 100-year flood, the flood of record, or in the absence of these, the flood as defined by soil types identified as recent flood-plain soils. In those municipalities that participate in the National Flood Insurance Program and have adopted the April 2005 version, or later version, of the Floodplain Management Ordinance, accessory structures may be placed in accordance with the standards of that ordinance and need not meet the elevation requirements of this paragraph.
- 4. The total footprint area of all structures, parking lots, and other non-vegetated surfaces, within the shoreland zone shall not exceed twenty (20) percent of the lot or a portion thereof, located within the shoreland zone, including land area previously developed, except in the Village Center and Maritime Activities District, where lot coverage shall not exceed seventy (70) percent.

**Deleted:** General Development District adjacent to tidal waters and rivers that do not flow to great ponds classified GPA, and in the

- Retaining walls that are not necessary for erosion control shall meet the structure setback requirement, except for low retaining walls and associated fill provided all of the following conditions are met:
  - The site has been previously altered and an effective vegetated buffer does not exist:
  - b) The wall(s) is(are) at least 25 feet, horizontal distance, from the normal high-water line of a water body, tributary stream, or upland edge of a wetland;
  - The site where the retaining wall will be constructed is legally existing lawn or is a site eroding from lack of naturally occurring vegetation, and which cannot be stabilized with vegetative plantings;
  - d) The total height of the wall(s), in the aggregate, are no more than 24 inches;
  - e) Retaining walls are located outside of the 100-year floodplain on rivers, streams, coastal wetlands, and tributary streams, as designated on the Federal Emergency Management Agency's (FEMA) Flood Insurance Rate Maps or Flood Hazard Boundary Maps, or the flood of record, or in the absence of these, by soil types identified as recent flood plain soils.
  - f) The area behind the wall is revegetated with grass, shrubs, trees, or a combination thereof, and no further structural development will occur within the setback area, including patios and decks; and
  - g) A vegetated buffer area is established within 25 feet, horizontal distance, of the normal high-water line of a water body, tributary stream, or upland edge of a wetland when a natural buffer area does not exist. The buffer area must meet the following characteristics:
    - (1) The buffer must include shrubs and other woody and herbaceous vegetation. Where natural ground cover is lacking the area must be supplemented with leaf or bark mulch;
    - (2) Vegetation plantings must be in quantities sufficient to retard erosion and provide for effective infiltration of stormwater runoff;
    - (3) Only native species may be used to establish the buffer area;
    - (4) A minimum buffer width of 15 feet, horizontal distance, is required, measured perpendicularly to the normal high-water line or upland edge of a wetland;
    - (5) A footpath not to exceed the standards in <u>Section III.P.2.a</u>), may traverse the buffer;

6. Notwithstanding the requirements stated above, stairways or similar structures may be allowed with a permit from the Code Enforcement Officer, to provide shoreline access in areas of steep slopes or unstable soils provided: that the structure is limited to a maximum of four (4) feet in width; that the structure does not extend below or over the normal high-water line of a water body or upland edge of a wetland, (unless permitted by the Department of Environmental Protection pursuant to the Natural Resources Protection Act, 38 M.R.S.A. section 480-C), and that the applicant demonstrates that no reasonable access alternative exists on the property.

# C. PIERS, DOCKS, WHARVES, BRIDGES AND OTHER STRUCTURES AND USES EXTENDING OVER OR BEYOND THE NORMAL HIGH-WATER LINE OF A WATER BODY OR WITHIN A WETLAND, AND SHORELINE STABILIZATION.

- No more than one pier, dock, wharf or similar structure extending or located below the normal high-water line of a water body or within a wetland is allowed on a single lot; except that when a single lot contains at least twice the minimum shore frontage as specified in <u>Section III.A:</u> <u>Minimum Lot Standards</u>, a second structure may be allowed and may remain as long as the lot is not further divided.
- Access from shore shall be developed on soils appropriate for such use and constructed so as to control erosion.
- 3. The location shall not interfere with existing developed or natural beach areas.
- 4. The facility shall be located so as to minimize adverse effects on fisheries.
- The facility shall be no larger in dimension than necessary to carry on the activity and be consistent with the surrounding character and uses of the area. A temporary pier, dock or wharf in non-tidal waters shall not be wider than six feet for non-commercial uses.
- 6. No new structure shall be built on, over or abutting a pier, wharf, dock or other structure extending beyond the normal high-water line of a water body or within a wetland unless the structure requires direct access to the water body or wetland as an operational necessity.
- 7. New permanent piers and docks on non-tidal waters shall not be permitted unless it is clearly demonstrated to the Planning Board that a temporary pier or dock is not feasible, and a permit has been obtained from the Department of Environmental Protection, pursuant to the Natural Resources Protection Act.

- 8. No existing structures built on, over or abutting a pier, dock, wharf, or other structure extending beyond the normal high-water line of a water body or within a wetland shall be converted to residential dwelling units in any district.
- 9. Except in the Village Center District and Maritime Activities District, structures built on, over or abutting a pier, wharf, dock, or other structure extending beyond the normal high-water line of a water body or within a wetland shall not exceed twenty (20) feet in height above the pier, wharf, dock, or other structure.
- 10. Vegetation may be removed in excess of the standards in <u>Section III.P:</u> <u>Clearing or Removal of Vegetation for Activities Other Than Timber Harvesting</u> of this ordinance in order to conduct shoreline stabilization of an eroding shoreline, provided that a permit is obtained from the Planning Board. Construction equipment must access the shoreline by barge when feasible as determined by the Planning Board.
  - a) When necessary, the removal of trees and other vegetation to allow for construction equipment access to the stabilization site via land must be limited to no more than 12 feet in width. When the stabilization project is complete the construction equipment accessway must be restored.
  - b) Revegetation must occur in accordance with <u>Section III.W: Revegetation Requirements.</u>

### D. CAMPGROUNDS

Campgrounds shall conform to the minimum requirements imposed under State licensing procedures and the following:

- Campgrounds shall contain a minimum of five thousand (5,000) square feet of land, not including roads and driveways, for each site. Land supporting wetland vegetation, and land below the normal high-water line of a water body shall not be included in calculating land area per site
- 2. The areas intended for placement of a recreational vehicle, tent or shelter, and utility and service buildings shall be set back a minimum of one hundred (100) feet, horizontal distance, from the normal high-water line of a great pond classified GPA or a river flowing to a great pond classified GPA, and seventy-five (75) feet, horizontal distance, from the normal high-water line of other water bodies, tributary streams, or the upland edge of a wetland.

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### E. INDIVIDUAL PRIVATE CAMPSITES

Individual private campsites not associated with campgrounds are allowed provided the following conditions are met:

- 1. One campsite per lot existing on the effective date of this Ordinance, or thirty thousand (30,000) square feet of lot area within the shoreland zone, whichever is less, may be permitted.
- 2. When an individual private campsite is proposed on a lot that contains another principal use and/or structure, the lot must contain the minimum lot dimensional requirements for the principal structure and/or use, and the individual private campsite separately.
- 3. Campsite placement on any lot, including the area intended for a recreational vehicle or tent platform, shall be set back one hundred (100) feet, horizontal distance, from the normal high-water line of a great pond classified GPA or river flowing to a great pond classified GPA, and seventy-five (75) feet, horizontal distance, from the normal highwater line of other water bodies, tributary streams, or the upland edge of a wetland.
- 4. Only one recreational vehicle shall be allowed on a campsite. The recreational vehicle shall not be located on any type of permanent foundation except for a gravel pad, and no structure except a canopy shall be attached to the recreational vehicle.
- 5. The clearing of vegetation for the siting of the recreational vehicle, tent or similar shelter in a Resource Protection District shall be limited to one thousand (1,000) square feet.
- 6. A written sewage disposal plan describing the proposed method and location of sewage disposal shall be required for each campsite and shall be approved by the Local Plumbing Inspector. Where disposal is off-site, written authorization from the receiving facility or landowner is required.
- 7. When a recreational vehicle, tent or similar shelter is placed on-site for more than one hundred and twenty (120) days per year, all requirements for residential structures shall be met, including the installation of a subsurface sewage disposal system in compliance with the <a href="State of Maine Subsurface Wastewater Disposal Rules">State of Maine Subsurface Wastewater Disposal Rules</a> unless served by public sewage facilities.

### F. COMMERCIAL AND INDUSTRIAL USES

The following new commercial and industrial uses are prohibited within the shoreland zone adjacent to great ponds classified GPA, and rivers and streams which flow to great ponds classified GPA:

- 1. Auto washing facilities
- 2. Auto or other vehicle service and/or repair operations, including body shops
- 3. Chemical and bacteriological laboratories
- 4. Storage of chemicals, including herbicides, pesticides or fertilizers, other than amounts normally associated with individual households or farms
- 5. Commercial painting, wood preserving, and furniture stripping
- 6. Dry cleaning establishments
- 7. Electronic circuit assembly
- 8. Laundromats, unless connected to a sanitary sewer
- 9. Metal plating, finishing, or polishing
- Petroleum or petroleum product storage and/or sale except storage on same property as use occurs and except for storage and sales associated with marinas
- 11. Photographic processing
- 12. Printing

### G. PARKING AREAS

- 1. Parking areas shall meet the shoreline and tributary stream setback requirements for structures for the district in which such areas are located, except that in the Maritime Activities District parking areas shall be set back at least twenty-five (25) feet, horizontal distance, from the shoreline. The setback requirement for parking areas serving public boat launching facilities in Districts other than the Village Center District and Maritime Activities District shall be no less than fifty (50) feet, horizontal distance, from the shoreline or tributary stream if the Planning Board finds that no other reasonable alternative exists further from the shoreline or tributary stream.
- 2. Parking areas shall be adequately sized for the proposed use and shall be designed to prevent stormwater runoff from flowing directly into a water body, tributary stream, or wetland and where feasible, to retain all runoff on-site.

- 3. In determining the appropriate size of proposed parking facilities, the following shall apply:
  - a) **Typical parking space:**Approximately ten (10) feet wide and twenty (20) feet long, except that parking spaces for a vehicle and boat trailer shall be forty (40) feet long.
  - b) **Internal travel aisles:** Approximately twenty (20) feet wide.

### H. ROADS AND DRIVEWAYS

The following standards shall apply to the construction of roads and/or driveways and drainage systems, culverts, and other related features.

1. Roads and driveways shall be set back at least one-hundred (100) feet, horizontal distance, from the normal high-water line of a great pond classified GPA or a river that flows to a great pond classified GPA, and seventy-five (75) feet, horizontal distance from the normal high-water line of other water bodies, tributary streams, or the upland edge of a wetland unless no reasonable alternative exists as determined by the Planning Board. If no other reasonable alternative exists, the road and/or driveway setback requirement shall be no less than fifty (50) feet, horizontal distance, upon clear showing by the applicant that appropriate techniques will be used to prevent sedimentation of the water body, tributary stream, or wetland. Such techniques may include, but are not limited to, the installation of settling basins, and/or the effective use of additional ditch relief culverts and turnouts placed so as to avoid sedimentation of the water body, tributary stream, or wetland.

On slopes of greater than twenty (20) percent the road and/or driveway setback shall be increased by ten (10) feet, horizontal distance, for each five (5) percent increase in slope above twenty (20) percent.

<u>Section III.H.1</u> does not apply to approaches to water crossings or to roads or driveways that provide access to permitted structures and facilities located nearer to the shoreline or tributary stream due to an operational necessity, excluding temporary docks for recreational uses. Roads and driveways providing access to permitted structures within the setback area shall comply fully with the requirements of <u>Section III.H.1</u> except for that portion of the road or driveway necessary for direct access to the structure.

 Existing public roads may be expanded within the legal road right of way regardless of their setback from a water body, tributary stream, or wetland.

- 3. New roads and driveways are prohibited in a Resource Protection District except that the Planning Board may grant a permit to construct a road or driveway to provide access to permitted uses within the district. A road or driveway may also be approved by the Planning Board in a Resource Protection District, upon a finding that no reasonable alternative route or location is available outside the district. When a road or driveway is permitted in a Resource Protection District the road and/or driveway shall be set back as far as practicable from the normal high-water line of a water body, tributary stream, or upland edge of a wetland.
- 4. Road and driveway banks shall be no steeper than a slope of two (2) horizontal to one (1) vertical and shall be graded and stabilized in accordance with the provisions for erosion and sedimentation control contained in Section III.Q: Erosion and Sedimentation Control.
- 5. Road and driveway grades shall be no greater than ten (10) percent except for segments of less than two hundred (200) feet.
- 6. In order to prevent road and driveway surface drainage from directly entering water bodies, tributary streams or wetlands, roads and driveways shall be designed, constructed, and maintained to empty onto an un-scarified buffer strip at least (50) feet plus two times the average slope, in width between the outflow point of the ditch or culvert and the normal high-water line of a water body, tributary stream, or upland edge of a wetland. Surface drainage which is directed to an unscarified buffer strip shall be diffused or spread out to promote infiltration of the runoff and to minimize channelized flow of the drainage through the buffer strip.
- 7. Ditch relief (cross drainage) culverts, drainage dips and water turnouts shall be installed in a manner effective in directing drainage onto unscarified buffer strips before the flow gains sufficient volume or head to erode the road, driveway, or ditch. To accomplish this, the following shall apply:
  - a) Ditch relief culverts, drainage dips and associated water turnouts shall be spaced along the road, or driveway at intervals no greater than indicated in the following table:

Grade (Percent)	Spacing (Feet)
0% - 2%	250′
3% - 5%	200' - 135'
6% - 10%	100' - 80'
11% - 15%	80' - 60'
16% - 20%	60' - 45'
+21%	40′

- b) Drainage dips may be used in place of ditch relief culverts only where the grade is ten (10) percent or less.
- c) On sections having slopes greater than ten (10) percent, ditch relief culverts shall be placed at approximately a thirty (30) degree angle downslope from a line perpendicular to the centerline of the road or driveway.
- d) Ditch relief culverts shall be sufficiently sized and properly installed in order to allow for effective functioning, and their inlet and outlet ends shall be stabilized with appropriate materials.
- 8. Ditches, culverts, bridges, dips, water turnouts and other storm water runoff control installations associated with roads and driveways shall be maintained on a regular basis to assure effective functioning.

### I. SIGNS

The following provisions shall govern the use of signs in the Resource Protection, Stream Protection, Limited Residential and Limited Commercial Districts:

- Signs relating to goods and services sold on the premises shall be allowed, provided that such signs shall not exceed six (6) square feet in area and shall not exceed two (2) signs per premises. In the Limited Commercial District, however, such signs shall not exceed sixteen (16) square feet in area. Signs relating to goods or services not sold or rendered on the premises shall be prohibited.
- Name signs are allowed, provided such signs shall not exceed two (2) signs per premises, and shall not exceed twelve (12) square feet in the aggregate.
- 3. Residential users may display a single sign not over three (3) square feet in area relating to the sale, rental, or lease of the premises.
- 4. Signs relating to trespassing and hunting shall be allowed without restriction as to number provided that no such sign shall exceed two (2) square feet in area.
- 5. Signs relating to public safety shall be allowed without restriction.
- 6. No sign shall extend higher than twenty (20) feet above the ground.
- 7. Signs may be illuminated only by shielded, non-flashing lights.

### J. STORM WATER RUNOFF

- 1. All new construction and development shall be designed to minimize storm water runoff from the site in excess of the natural predevelopment conditions. Where possible, existing natural runoff control features, such as berms, swales, terraces, and wooded areas, shall be retained in order to reduce runoff and encourage infiltration of stormwaters.
- 2. Storm water runoff control systems shall be maintained as necessary to ensure proper functioning.

### K. SEPTIC WASTE DISPOSAL

1. All subsurface sewage disposal systems shall be installed in conformance with the <u>State of Maine Subsurface Wastewater Disposal Rules</u>, and the following: a) clearing or removal of woody vegetation necessary to site a new system and any associated fill extensions, shall not extend closer than seventy-five (75) feet, horizontal distance, from the normal high-water line of a water body or the upland edge of a wetland and b) a holding tank is not allowed for a first-time residential use in the shoreland zone.

### L. ESSENTIAL SERVICES

- 1. Where feasible, the installation of essential services shall be limited to existing public ways and existing service corridors.
- 2. The installation of essential services, other than road-side distribution lines, is not allowed in a Resource Protection or Stream Protection District, except to provide services to a permitted use within said district, or except where the applicant demonstrates that no reasonable alternative exists. Where allowed, such structures and facilities shall be located so as to minimize any adverse impacts on surrounding uses and resources, including visual impacts.
- 3. Damaged or destroyed public utility transmission and distribution lines, towers and related equipment may be replaced or reconstructed without a permit.

### M. MINERAL EXPLORATION AND EXTRACTION

Mineral exploration to determine the nature or extent of mineral resources shall be accomplished by hand sampling, test boring, or other methods which create minimal disturbance of less than one hundred (100) square feet of ground surface. A permit from the Code Enforcement Officer shall be required for mineral exploration which exceeds the above limitation. All excavations, including test pits and holes, shall be immediately capped, filled, or secured by other equally effective measures to restore disturbed areas and to protect the public health and safety.

Mineral extraction may be permitted under the following conditions:

- A reclamation plan shall be filed with, and approved, by the Planning Board before a permit is granted. Such plan shall describe in detail procedures to be undertaken to fulfill the requirements of <u>Section</u> <u>III.M.3</u>.
- 2. No part of any extraction operation, including drainage and runoff control features, shall be permitted within one hundred (100) feet, horizontal distance, of the normal high-water line of a great pond classified GPA or a river flowing to a great pond classified GPA, and within seventy-five (75) feet, horizontal distance, of the normal highwater line of any other water body, tributary stream, or the upland edge of a wetland. Extraction operations shall not be permitted within fifty (50) feet, horizontal distance, of any property line without written permission of the owner of such adjacent property.
- 3. Within twelve (12) months following the completion of extraction operations at any extraction site, which operations shall be deemed complete when less than one hundred (100) cubic yards of materials are removed in any consecutive twelve (12) month period, ground levels and grades shall be established in accordance with the following:
  - All debris, stumps, and similar material shall be removed for disposal in an approved location or shall be buried on-site. Only materials generated on-site may be buried or covered on-site.
  - b) The final graded slope shall be two and one-half to one (2½:1) slope or flatter.
  - c) Topsoil or loam shall be retained to cover all disturbed land areas, which shall be reseeded and stabilized with vegetation native to the area. Additional topsoil or loam shall be obtained from off-site sources if necessary, to complete the stabilization project.
- 4. In keeping with the purposes of this Ordinance, the Planning Board may impose such conditions as are necessary to minimize the adverse impacts associated with mineral extraction operations on surrounding uses and resources.

### N. AGRICULTURE

- All spreading of manure shall be accomplished in conformance with the <u>Manure Utilization Guidelines</u> published by the Maine Department of Agriculture on November 1, 2001, and the Nutrient Management Law (<u>7</u> <u>M.R.S.A. sections 4201-4209</u>).
- 2. Manure shall not be stored or stockpiled within one hundred (100) feet, horizontal distance, of a great pond classified GPA or a river flowing to a great pond classified GPA, or within seventy-five (75) feet horizontal distance, of other water bodies, tributary streams, or wetlands. All manure storage areas within the shoreland zone must be constructed or modified such that the facility produces no discharge of effluent or contaminated storm water.
- 3. Agricultural activities involving tillage of soil greater than forty thousand (40,000) square feet in surface area, within the shoreland zone shall require a Conservation Plan to be filed with the Planning Board. Nonconformance with the provisions of said plan shall be considered to be a violation of this Ordinance.
- 4. There shall be no new tilling of soil within one hundred (100) feet, horizontal distance, of the normal high-water line of a great pond classified GPA; within seventy-five (75) feet, horizontal distance, from other water bodies and coastal wetlands; nor within twenty-five (25) feet, horizontal distance, of tributary streams and freshwater wetlands. Operations in existence on the effective date of this ordinance and not in conformance with this provision may be maintained.
- 5. Newly established livestock grazing areas shall not be permitted within one hundred (100) feet, horizontal distance, of the normal high-water line of a great pond classified GPA; within seventy-five (75) feet, horizontal distance, of other water bodies and coastal wetlands, nor; within twenty-five (25) feet, horizontal distance, of tributary streams and freshwater wetlands. Livestock grazing associated with ongoing farm activities, and which are not in conformance with the above setback provisions may continue, provided that such grazing is conducted in accordance with a Conservation Plan.

### O. TIMBER HARVESTING

Note: Section 15(O) was repealed on the statutory date established under 38 M.R.S.A. section 438-A (5), at which time Section 15(O-1) became effective.

Section 15(O-1) was repealed as of Month ##, 2024, at which time the Town accepts the statewide standards for Timber Harvesting and the Director of the Bureau of Forestry shall administer and enforce those standards within the Town.

**Commented [TM10]:** To be updated after adoption.

Deleted: ¶
IN A RESOURCE PROTECTION DISTRICT
ABUTTING A GREAT POND, TIMBER
HARVESTING SHALL BE LIMITED TO THE
FOLLOWING:¶

WITHIN THE STRIP OF LAND EXTENDING 75
FEET INLAND FROM THE NORMAL HIGH-WATER
LINE IN A SHORELAND AREA ZONED FOR
RESOURCE PROTECTION ABUTTING A GREAT
POND THERE SHALL BE NO TIMBER
HARVESTING EXCEPT TO REMOVE SAFETY
HAZARDS.¶

BEYOND THE 75-FOOT STRIP REFERRED TO IN SECTION 15(O)(1)(A) ABOVE, TIMBER HARVESTING IS PERMITTED IN ACCORDANCE WITH PARAGRAPH 2 BELOW EXCEPT THAT IN NO CASE SHALL THE AVERAGE RESIDUAL BASAL AREA OF TREES OVER 4 ½ INCHES IN DIAMETER AT 4 1/2 FEET ABOVE GROUND LEVEL BE REDUCED TO LESS THAN 30 SQUARE FEET PER ACRE.¶

EXCEPT IN AREAS AS DESCRIBED IN SECTION 15(O)(1) ABOVE, TIMBER HARVESTING SHALL CONFORM WITH THE FOLLOWING PROVISIONS:¶

**SELECTIVE CUTTING OF NO MORE THAN FORTY** 

(40) PERCENT OF THE TOTAL VOLUME OF TREES FOUR (4) INCHES OR MORE IN DIAMETER **MEASURED AT 4 1/2 FEET ABOVE GROUND LEVEL ON ANY LOT IN ANY TEN (10) YEAR** PERIOD IS PERMITTED. IN ADDITION: ¶ WITHIN ONE-HUNDRED (100) FEET, HORIZONTAL DISTANCE, OF THE NORMAL HIGH-WATER LINE OF A GREAT POND CLASSIFIED GPA OR A RIVER FLOWING TO A **GREAT POND CLASSIFIED GPA, AND WITHIN** SEVENTY-FIVE (75) FEET, HORIZONTAL DISTANCE, OF THE NORMAL HIGHWATER LINE OF OTHER WATER BODIES, TRIBUTARY STREAMS, OR THE UPLAND EDGE OF A WETLAND, THERE SHALL BE NO CLEAR-CUT **OPENINGS AND A WELL-DISTRIBUTED STAND** OF TREES AND OTHER VEGETATION, **INCLUDING EXISTING GROUND COVER, SHALL** BE MAINTAINED.¶

Deleted: <#>AVERAGE SLOPE OF LAND BETWEEN EXPOSED MINERAL SOIL AND THE SHORELINE¶ (PERCENT)

# P. CLEARING OR REMOVAL OF VEGETATION FOR ACTIVITIES OTHER THAN TIMBER HARVESTING

 In a Resource Protection District abutting a great pond, there shall be no cutting of vegetation within the strip of land extending 75 feet, horizontal distance, inland from the normal high-water line, except to remove hazard trees as described in <u>Section III.U: Hazard Trees, Storm-Damaged Trees</u>, and <u>Dead Tree Removal</u>.

Elsewhere, in any Resource Protection District the cutting or removal of vegetation shall be limited to that which is necessary for uses expressly authorized in that district.

- 2. Except in areas as described in <u>Section III.P.1</u>, and except to allow for the development of permitted uses, within a strip of land extending one-hundred (100) feet, horizontal distance, inland from the normal highwater line of a great pond classified GPA or a river flowing to a great pond classified GPA, and seventy-five (75) feet, horizontal distance, from any other water body, tributary stream, or the upland edge of a wetland, a buffer strip of vegetation shall be preserved as follows:
  - a) There shall be no cleared opening greater than 250 square feet in the forest canopy (or other existing woody vegetation if a forested canopy is not present) as measured from the outer limits of the tree or shrub crown. However, a single footpath not to exceed six (6) feet in width as measured between tree trunks and/or shrub stems is allowed provided that a cleared line of sight to the water through the buffer strip is not created.
  - b) Selective cutting of trees within the buffer strip is allowed provided that a well distributed stand of trees and other natural vegetation is maintained. For the purposes of Section III.P.2.b) a "well-distributed stand of trees" adjacent to a great pond classified GPA or a river or stream flowing to a great pond classified GPA, shall be defined as maintaining a rating score of 24 or more in each 25-foot by 50-foot rectangular (1,250 square feet) area as determined by the following rating system.

Diameter of Tree at 4½ feet Above Ground Level (inches)	Points
2 < 4 in.	1
4 <8 in.	2
8 < 12 in.	4
12 in. or greater	8

Adjacent to other water bodies, tributary streams, and wetlands, a "well-distributed stand of trees" is defined as maintaining a minimum rating score of 16 per 25-foot by 50-foot rectangular area.

NOTE: As an example, adjacent to a great pond, if a 25-foot x 50-foot plot contains four (4) trees between 2 and 4 inches in diameter, two trees between 4 and 8 inches in diameter, three trees between 8 and 12 inches in diameter, and two trees over 12 inches in diameter, the rating score is:

(4x1) + (2x2) + (3x4) + (2x8) = 36 points

Thus, the 25-foot by 50-foot plot contains trees worth 36 points. Trees totaling 12 points (36-24 = 12) may be removed from the plot provided that no cleared openings are created.

The following shall govern in applying this point system:

- The 25-foot by 50-foot rectangular plots must be established where the landowner or lessee proposes clearing within the required buffer;
- (2) Each successive plot must be adjacent to, but not overlap a previous plot;
- (3) Any plot not containing the required points must have no vegetation removed except as otherwise allowed by this Ordinance;
- (4) Any plot containing the required points may have vegetation removed down to the minimum points required or as otherwise allowed by is Ordinance;
- (5) Where conditions permit, no more than 50% of the points on any 25-foot by 50-foot rectangular area may consist of trees greater than 12 inches in diameter.

For the purposes of <u>Section III.P.2.b.</u>) "other natural vegetation" is defined as retaining existing vegetation under three (3) feet in height and other ground cover and retaining at least five (5) saplings less than two (2) inches in diameter at four and one half (4 ½) feet above ground level for each 25-foot by 50-foot rectangle area. If five saplings do not exist, no woody stems less than two (2) inches in diameter can be removed until 5 saplings have been recruited into the plot.

Notwithstanding the above provisions, no more than 40% of the total volume of trees four (4) inches or more in diameter, measured at 4½ feet above ground level may be removed in any ten (10) year period.

- c) In order to protect water quality and wildlife habitat, existing vegetation under three (3) feet in height and other ground cover, including leaf litter and the forest duff layer, shall not be cut, covered, or removed, except to provide for a footpath or other permitted uses as described in Section III.P.2.
- d) Pruning of tree branches, on the bottom 1/3 of the tree is allowed.
- e) In order to maintain a buffer strip of vegetation, when the removal of storm damaged, diseased, unsafe, or dead trees results in the creation of cleared openings, these openings shall be replanted with native tree species unless existing new tree growth is present.

Town of Newcastle

Shoreland Zoning Ordinance

<u>Section III.P.2</u> does not apply to those portions of public recreational facilities adjacent to public swimming areas as long as cleared areas are limited to the minimum area necessary.

- 3. At distances greater than one hundred (100) feet, horizontal distance, from a great pond classified GPA or a river flowing to a great pond classified GPA, and seventy-five (75) feet, horizontal distance, from the normal high-water line of any other water body, tributary stream, or the upland edge of a wetland, there shall be allowed on any lot, in any ten (10) year period, selective cutting of not more than forty (40) percent of the volume of trees four (4) inches or more in diameter, measured 4½ feet above ground level. Tree removal in conjunction with the development of permitted uses shall be included in the forty (40) percent calculation. For the purposes of these standards volume may be considered to be equivalent to basal area.
  - In no event shall cleared openings for any purpose, including but not limited to, principal and accessory structures, driveways, lawns, and sewage disposal areas, exceed in the aggregate, 25% of the lot area within the shoreland zone or ten thousand (10,000) square feet, whichever is greater, including land previously cleared. This provision shall not apply to the <u>Village Center</u> or Maritime Activities Districts.
- 4. Legally existing nonconforming cleared openings may be maintained, but shall not be enlarged, except as allowed by this Ordinance.
- 5. Fields and other cleared openings which have reverted to primarily shrubs, trees, or other woody vegetation shall be regulated under the provisions of <u>Section III.P: Clearing or Removal of Vegetation for Activities Other Than Timber Harvesting.</u>

**Deleted:** General Development

**Deleted:** Commercial Fisheries/

### Q. EROSION AND SEDIMENTATION CONTROL

- 1. All activities which involve filling, grading, excavation, or other similar activities which result in un-stabilized soil conditions, and which require a permit shall also require a written soil erosion and sedimentation control plan. The plan shall be submitted to the permitting authority for approval and shall include, where applicable, provisions for:
  - a) Mulching and revegetation of disturbed soil.
  - Temporary runoff control features such as hay bales, silt fencing or diversion ditches.
  - c) Permanent stabilization structures such as retaining walls or riprap.
- 2. In order to create the least potential for erosion, development shall be designed to fit with the topography and soils of the site. Areas of steep slopes where high cuts and fills may be required shall be avoided wherever possible, and natural contours shall be followed as closely as possible.
- Erosion and sedimentation control measures shall apply to all aspects of the proposed project involving land disturbance and shall be in operation during all stages of the activity. The amount of exposed soil at every phase of construction shall be minimized to reduce the potential for erosion.
- 4. Any exposed ground area shall be temporarily or permanently stabilized within one (1) week from the time it was last actively worked, by use of riprap, sod, seed, and mulch, or other effective measures. In all cases permanent stabilization shall occur within nine (9) months of the initial date of exposure. In addition:
  - a) Where mulch is used, it shall be applied at a rate of at least one (1) bale per five hundred (500) square feet and shall be maintained until a catch of vegetation is established.
  - b) Anchoring the mulch with netting, peg and twine or other suitable method may be required to maintain the mulch cover.
  - c) Additional measures shall be taken where necessary in order to avoid siltation into the water. Such measures may include the use of staked hay bales and/or silt fences.
- 5. Natural and man-made drainage ways and drainage outlets shall be protected from erosion from water flowing through them. Drainageways shall be designed and constructed in order to carry water from a twenty-five (25) year storm or greater and shall be stabilized with vegetation or lined with riprap.

### R. SOILS

All land uses shall be located on soils in or upon which the proposed uses or structures can be established or maintained without causing adverse environmental impacts, including severe erosion, mass soil movement, improper drainage, and water pollution, whether during or after construction. Proposed uses requiring subsurface waste disposal, and commercial or industrial development and other similar intensive land uses, shall require a soils report based on an on-site investigation and be prepared by state certified professionals. Certified persons may include Maine Certified Soil Scientists, Maine Registered Professional Engineers, Maine State Certified Geologists, and other persons who have training and experience in the recognition and evaluation of soil properties. The report shall be based upon the analysis of the characteristics of the soil and surrounding land and water areas, maximum ground water elevation, presence of ledge, drainage conditions, and other pertinent data which the evaluator deems appropriate. The soils report shall include recommendations for a proposed use to counteract soil limitations where they exist.

### S. WATER QUALITY

No activity shall deposit on or into the ground or discharge to the waters of the State any pollutant that, by itself or in combination with other activities or substances, will impair designated uses or the water classification of the water body, tributary stream, or wetland.

### T. ARCHAEOLOGICAL SITE

Any proposed land use activity involving structural development or soil disturbance on or adjacent to sites listed on, or eligible to be listed on the National Register of Historic Places, as determined by the permitting authority, shall be submitted by the applicant to the Maine Historic Preservation Commission for review and comment, at least twenty (20) days prior to action being taken by the permitting authority. The permitting authority shall consider comments received from the Commission prior to rendering a decision on the application.

### U. HAZARD TREES, STORM-DAMAGED TREES, AND DEAD TREE REMOVAL

- Hazard trees in the shoreland zone may be removed without a permit after consultation with the Code Enforcement Officer if the following requirements are met:
  - a) Within the shoreline buffer, if the removal of a hazard tree results in a cleared opening in the tree canopy greater than two hundred and fifty (250) square feet, replacement with native tree species is required, unless there is new tree growth already present. New tree growth must be as near as practicable to where the hazard tree was removed and be at least two (2) inches in diameter, measured at four and one half (4.5) feet above the ground level. If new growth is not present, then replacement trees shall consist of native species and be at least four (4) feet in height and be no less than two (2) inches in diameter. Stumps may not be removed.
  - b) Outside of the shoreline buffer, when the removal of hazard trees exceeds forty (40) percent of the volume of trees four (4) inches or more in diameter, measured at four and one half (4.5) feet above ground level in any ten (10) year period, and/or results in cleared openings exceeding twenty-five (25) percent of the lot area within the shoreland zone, or ten thousand (10,000) square feet, whichever is greater, replacement with native tree species is required, unless there is new tree growth already present. New tree growth must be as near as practicable to where the hazard tree was removed and be at least two (2) inches in diameter, measured at four and one half (4.5) feet above the ground level. If new growth is not present, then replacement trees shall consist of native species and be at least two (2) inches in diameter, measured at four and one half (4.5) feet above the ground level.
  - c) The removal of standing dead trees, resulting from natural causes, is permissible without the need for replanting or a permit, as long as the removal does not result in the creation of new lawn areas, or other permanently cleared areas, and stumps are not removed. For the purposes of this provision dead trees are those trees that contain no foliage during the growing season.
  - d) The Code Enforcement Officer may require the property owner to submit an evaluation from a licensed forester or arborist before any hazard tree can be removed within the shoreland zone.
  - e) The Code Enforcement Officer may require more than a one-for-one replacement for hazard trees removed that exceed eight (8) inches in diameter measured at four and one half (4.5) feet above the ground level.

### Town of Newcastle

- Storm-damaged trees in the shoreland zone may be removed without a
  permit after consultation with the Code Enforcement Officer if the
  following requirements are met:
  - a) Within the shoreline buffer, when the removal of storm-damaged trees results in a cleared opening in the tree canopy greater than two hundred and fifty (250) square feet, replanting is not required, but the area shall be required to naturally revegetate, and the following requirements must be met:
    - The area from which a storm-damaged tree is removed does not result in new lawn areas, or other permanently cleared areas;
    - (2) Stumps from the storm-damaged trees may not be removed;
    - (3) Limbs damaged from a storm event may be pruned even if they extend beyond the bottom one-third (1/3) of the tree; and
    - (4) If after one growing season, no natural regeneration or regrowth is present, replanting of native tree seedlings or saplings is required at a density of one seedling per every eighty (80) square feet of lost canopy.
  - b) Outside of the shoreline buffer, if the removal of storm damaged trees exceeds 40% of the volume of trees four (4) inches or more in diameter, measured at four and one half (4.5) feet above the ground level in any ten (10) year period, or results, in the aggregate, in cleared openings exceeding 25% of the lot area within the shoreland zone or ten thousand (10,000) square feet, whichever is greater, and no natural regeneration occurs within one growing season, then native tree seedlings or saplings shall be replanted on a one-for-one basis.

# V. EXEMPTIONS TO CLEARING AND VEGETATION REMOVAL REQUIREMENTS

The following activities are exempt from the clearing and vegetation removal standards set forth in <u>Section III.P: Clearing or Removal of Vegetation for Activities</u>

<u>Other Than Timber Harvesting</u>, provided that all other applicable requirements of this ordinance are complied with, and the removal of vegetation is limited to that which is necessary:

1. The removal of vegetation that occurs at least once every two (2) years for the maintenance of legally existing areas that do not comply with the vegetation standards in this ordinance, such as but not limited to cleared openings in the canopy or fields. Such areas shall not be enlarged, except as allowed by this section. If any of these areas, due to lack of removal of vegetation every two (2) years, reverts back to primarily woody vegetation, the requirements of Section III.P: Clearing or Removal of Vegetation for Activities Other Than Timber Harvesting apply;

### Town of Newcastle

- 2. The removal of vegetation from the location of allowed structures or allowed uses, when the shoreline setback requirements of <u>Section III.B:</u>

  <u>Principal and Accessory Structures</u> are not applicable;
- 3. The removal of vegetation from the location of public swimming areas associated with an allowed public recreational facility;
- 4. The removal of vegetation associated with allowed agricultural uses, provided best management practices are utilized, and provided all requirements of <u>Section III.N: Agriculture</u> are complied with;
- 5. The removal of vegetation associated with brownfields or voluntary response action program (VRAP) projects provided that the removal of vegetation is necessary for remediation activities to clean-up contamination on a site in a general development district, commercial fisheries and maritime activities district or other equivalent zoning district approved by the Commissioner that is part of a state or federal brownfields program or a voluntary response action program pursuant 38 M.R.S.A section 343-E, and that is located along:
  - a) A coastal wetland; or
  - b) A river that does not flow to a great pond classified as GPA pursuant to 38 M.R.S.A section 465-A.
- 6. The removal of non-native invasive vegetation species, provided the following minimum requirements are met:
  - a) If removal of vegetation occurs via wheeled or tracked motorized equipment, the wheeled or tracked motorized equipment is operated and stored at least twenty-five (25) feet, horizontal distance, from the shoreline, except that wheeled or tracked equipment may be operated or stored on existing structural surfaces, such as pavement or gravel;
  - b) Removal of vegetation within twenty-five (25) feet, horizontal distance, from the shoreline occurs via hand tools; and
  - c) If applicable clearing and vegetation removal standards are exceeded due to the removal of non-native invasive species vegetation, the area shall be revegetated with native species to achieve compliance.

### W. REVEGETATION REQUIREMENTS

When revegetation is required in response to violations of the vegetation standards set forth in <u>Section III.P: Clearing or Removal of Vegetation for Activities Other Than Timber Harvesting</u>, to address the removal of non- native invasive species of vegetation, or as a mechanism to allow for development that may otherwise not be permissible due to the vegetation standards, including removal of vegetation in conjunction with a shoreline stabilization project, the revegetation must comply with the following requirements.

- The property owner must submit a revegetation plan, prepared with, and signed by a qualified professional, that describes revegetation activities and maintenance. The plan must include a scaled site plan, depicting where vegetation was, or is to be removed, where existing vegetation is to remain, and where vegetation is to be planted, including a list of all vegetation to be planted.
- 2. Revegetation must occur along the same segment of shoreline and in the same area where vegetation was removed and at a density comparable to the pre-existing vegetation, except where a shoreline stabilization activity does not allow revegetation to occur in the same area and at a density comparable to the pre-existing vegetation, in which case revegetation must occur along the same segment of shoreline and as close as possible to the area where vegetation was removed.
- 3. If part of a permitted activity, revegetation shall occur before the expiration of the permit. If the activity or revegetation is not completed before the expiration of the permit, a new revegetation plan shall be submitted with any renewal or new permit application.
- 4. Revegetation activities must meet the following requirements for trees and saplings:
  - All trees and saplings removed must be replaced with native noninvasive species;
  - b) Replacement vegetation must at a minimum consist of saplings;
  - c) If more than three (3) trees or saplings are planted, then at least three (3) different species shall be used;
  - d) No one species shall make up 50% or more of the number of trees and saplings planted;
  - e) If revegetation is required for a shoreline stabilization project, and it is not possible to plant trees and saplings in the same area where trees or saplings were removed, then trees or sapling must be planted in a location that effectively reestablishes the screening between the shoreline and structures; and
  - f) A survival rate of at least eighty (80) percent of planted trees or saplings is required for a minimum five (5) year period.

- 5. Revegetation activities must meet the following requirements for woody vegetation and other vegetation under three (3) feet in height:
  - a) All woody vegetation and vegetation under three (3) feet in height must be replaced with native noninvasive species of woody vegetation and vegetation under three (3) feet in height as applicable;
  - Woody vegetation and vegetation under three (3) feet in height shall be planted in quantities and variety sufficient to prevent erosion and provide for effective infiltration of stormwater;
  - c) If more than three (3) woody vegetation plants are to be planted, then at least three (3) different species shall be planted;
  - d) No one species shall make up 50% or more of the number of planted woody vegetation plants; and
  - e) Survival of planted woody vegetation and vegetation under three feet in height must be sufficient to remain in compliance with the standards contained within this ordinance for minimum of five (5) years.
- 6. Revegetation activities must meet the following requirements for ground vegetation and ground cover:
  - a) All ground vegetation and ground cover removed must be replaced with native herbaceous vegetation, in quantities and variety sufficient to prevent erosion and provide for effective infiltration of stormwater;
  - b) Where necessary due to a lack of sufficient ground cover, an area must be supplemented with a minimum four (4) inch depth of leaf mulch and/or bark mulch to prevent erosion and provide for effective infiltration of stormwater; and
  - c) Survival and functionality of ground vegetation and ground cover must be sufficient to remain in compliance with the standards contained within this ordinance for a minimum of five (5) years.

# IV. DEFINITIONS

**Accessory structure or use -** a use or structure which is incidental and subordinate to the principal use or structure. Accessory uses, when aggregated, shall not subordinate the principal use of the lot. A deck or similar extension of the principal structure or a garage attached to the principal structure by a roof, or a common wall is considered part of the principal structure.

**Aggrieved party -** an owner of land whose property is directly or indirectly affected by the granting or denial of a permit or variance under this Ordinance; a person whose land abuts land for which a permit or variance has been granted; or any other person or group of persons who have suffered particularized injury as a result of the granting or denial of such permit or variance.

**Agriculture -** the production, keeping or maintenance for sale or lease of plants or animals, including, but not limited to, forages and sod crops, grains and seed crops, dairy animals and dairy products, poultry and poultry products, livestock, fruits and vegetables and ornamental green-house products. Agriculture does not include forest management and timber harvesting activities.

**Aquaculture -** the growing or propagation of harvestable freshwater, estuarine, marine plant, or animal species.

**Basal Area -** the area of cross-section of a tree stem at 4.5 feet above ground level and inclusive of bark.

**Basement -** any portion of a structure with a floor-to-ceiling height of 6 feet or more and having more than 50% of its volume below the existing ground level.

**Boat Launching Facility -** a facility designed primarily for the launching and landing of watercraft, and which may include an access ramp, docking area, and parking spaces for vehicles and trailers.

**Bureau of Forestry -** State of Maine Department of Agriculture, Conservation, and Forestry, Bureau of Forestry.

**Campground -** any area or tract of land to accommodate two (2) or more parties in temporary living quarters, including, but not limited to tents, recreational vehicles, or other shelters.

**Canopy -** the more or less continuous cover formed by tree crowns in a wooded area.

**Coastal wetland -** all tidal and subtidal lands; all lands with vegetation present that is tolerant of salt water and occurs primarily in a salt water or estuarine habitat; and any swamp, marsh, bog, beach, flat or other contiguous low land that is subject to tidal action during the highest tide level for the year in which an activity is proposed as identified in tide tables published by the National Ocean Service. Coastal wetlands may include portions of coastal sand dunes.

NOTE: All areas below the highest annual tide level are coastal wetlands. These areas may consist of rocky ledges, sand and cobble beaches, mud flats, etc., in addition to salt marshes and salt meadows.

Shoreland Zoning Ordinance

#### Town of Newcastle

**Commercial use** - the use of lands, buildings, or structures, other than a "home occupation," defined below, the intent and result of which activity is the production of income from the buying and selling of goods and/or services, exclusive of rental of residential buildings and/or dwelling units.

**Cross-sectional area** - the cross-sectional area of a stream or tributary stream channel is determined by multiplying the stream or tributary stream channel width by the average stream or tributary stream channel depth. The stream or tributary stream channel width is the straight-line distance from the normal high-water line on one side of the channel to the normal high-water line on the opposite side of the channel. The average stream or tributary stream channel depth is the average of the vertical distances from a straight line between the normal high-water lines of the stream or tributary stream channel to the bottom of the channel.

**DBH** - the diameter of a standing tree measured 4.5 feet from ground level.

**Development** - a change in land use involving alteration of the land, water or vegetation, or the addition or alteration of structures or other construction not naturally occurring.

**Dimensional requirements -** numerical standards relating to spatial relationships including but not limited to setback, lot area, shore frontage and height.

**Disability -** any disability, infirmity, malformation, disfigurement, congenital defect or mental condition caused by bodily injury, accident, disease, birth defect, environmental conditions or illness; and also includes the physical or mental condition of a person which constitutes a substantial handicap as determined by a physician or in the case of mental handicap, by a psychiatrist or psychologist, as well as any other health or sensory impairment which requires special education, vocational rehabilitation or related services.

**Disruption of shoreline integrity -** the alteration of the physical shape, properties, or condition of a shoreline at any location by timber harvesting and related activities. A shoreline where shoreline integrity has been disrupted is recognized by compacted, scarified and/or rutted soil, an abnormal channel or shoreline cross-section, and in the case of flowing waters, a profile and character altered from natural conditions.

**Driveway -** a vehicular access-way less than five hundred (500) feet in length serving two single-family dwellings or one two-family dwelling, or less.

**Emergency operations -** operations conducted for the public health, safety, or general welfare, such as protection of resources from immediate destruction or loss, law enforcement, and operations to rescue human beings, property, and livestock from the threat of destruction or injury.

**Essential services -** gas, electrical or communication facilities; steam, fuel, electric power or water transmission or distribution lines, towers, and related equipment; telephone cables or lines, poles, and related equipment; gas, oil, water, slurry, or other similar pipelines; municipal sewage lines, collection, or supply systems; and associated storage tanks. Such systems may include towers, poles, wires, mains, drains, pipes, conduits, cables, fire alarms and police call boxes, traffic signals, hydrants, and similar accessories, but shall not include service drops or buildings which are necessary for the furnishing of such services.

**Commented [TM11]:** Confirm this should be removed per Option 1 of Timber Harvesting.

**Expansion of a structure** - an increase in the footprint or height of a structure, including all extensions such as, but not limited to attached decks, garages, porches, and greenhouses.

**Expansion of use** - the addition of one or more months to a use's operating season; or the use of more footprint of a structure or ground area devoted to a particular use.

**Family -** one or more persons occupying a premises and living as a single housekeeping unit.

**Floodway -** the channel of a river or other watercourse and adjacent land areas that must be reserved in order to discharge the 100-year flood without cumulatively increasing the water surface elevation by more than one foot in height.

**Floor area -** the sum of the horizontal areas of the floor(s) of a structure enclosed by exterior walls.

**Footprint** - the entire area of ground covered by the structure(s) on a lot, including but not limited to cantilevered or similar overhanging extensions, as well as unenclosed structures, such as patios and decks.

**Forest management activities -** timber cruising and other forest resource evaluation activities, pesticide or fertilizer application, management planning activities, timber stand improvement, pruning, regeneration of forest stands, and other similar or associated activities, exclusive of timber harvesting and the construction, creation, or maintenance of roads.

**Forest Stand -** a contiguous group of trees sufficiently uniform in age class distribution, composition, and structure, and growing on a site of sufficiently uniform quality, to be a distinguishable unit.

**Forested wetland -** a freshwater wetland dominated by woody vegetation that is six (6) meters tall (approximately twenty (20) feet) or taller.

**Foundation -** the supporting substructure of a building or other structure, excluding wooden sills and post supports, but including basements, slabs, frost walls, or other base consisting of concrete, block, brick, or similar material.

**Freshwater wetland -** freshwater swamps, marshes, bogs, and similar areas, other than forested wetlands, which are:

- (1) Of ten or more contiguous acres; or of less than 10 contiguous acres and adjacent to a surface water body, excluding any river, stream or brook, such that in a natural state, the combined surface area is in excess of 10 acres; and
- (2) Inundated or saturated by surface or ground water at a frequency and for a duration sufficient to support, and which under normal circumstances do support, a prevalence of wetland vegetation typically adapted for life in saturated soils.

Freshwater wetlands may contain small stream channels or inclusions of land that do not conform to the criteria of this definition.

**Functionally water-dependent uses -** those uses that require, for their primary purpose, location on submerged lands or that require direct access to, or location in, coastal or inland waters and that cannot be located away from these waters. The uses include, but are not limited to, commercial and recreational fishing and boating facilities, finfish and shellfish processing, fish-related storage and retail and wholesale fish marketing facilities, waterfront dock and port facilities, shipyards and boat building facilities, marinas, navigation aids, basins and channels, shoreline structures necessary for erosion control purposes, industrial uses dependent upon water-borne transportation or requiring large volumes of cooling or processing water that cannot reasonably be located or operated at an inland site, and uses that primarily provide general public access to coastal or inland waters. Recreational boat storage buildings are not considered to be a functionally water-dependent use.

**Great pond -** any inland body of water which in a natural state has a surface area in excess of ten acres, and any inland body of water artificially formed or increased which has a surface area in excess of thirty (30) acres except for the purposes of this Ordinance, where the artificially formed or increased inland body of water is completely surrounded by land held by a single owner,

**Great pond classified GPA -** any great pond classified GPA, pursuant to <u>38 M.R.S.A.</u> <u>Article 4-A Section 465-A</u>. This classification includes some, but not all impoundments of rivers that are defined as great ponds.

**Ground cover -** small plants, fallen leaves, needles and twigs, and the partially decayed organic matter of the forest floor.

**Harvest Area** - the area where timber harvesting and related activities, including the cutting of trees, skidding, yarding, and associated road construction take place. The area affected by a harvest encompasses the area within the outer boundaries of these activities, excepting unharvested areas greater than 10 acres within the area affected by a harvest.

**Hazard tree -** a tree with a structural defect, combination of defects, or disease resulting in a structural defect that under the normal range of environmental conditions at the site exhibits a high probability of failure and loss of a major structural component of the tree in a manner that will strike a target. A normal range of environmental conditions does not include meteorological anomalies, such as, but not limited to: hurricanes; hurricane-force winds; tornados; microbursts; or significant ice storm events. Hazard trees also include those trees that pose a serious and imminent risk to bank stability. A target is the area where personal injury or property damage could occur if the tree or a portion of the tree fails. Targets include roads, driveways, parking areas, structures, campsites, and any other developed area where people frequently gather and linger.

**Height of a structure -** the vertical distance between the mean original (prior to construction) grade at the downhill side of the structure and the highest point of the structure, excluding chimneys, steeples, antennas, and similar appurtenances that have no floor area.

**Home occupation -** an occupation or profession which is customarily conducted on or in a residential structure or property and which is 1) clearly incidental to and compatible with the residential use of the property and surrounding residential uses; and 2) which employs no more than two (2) persons other than family members residing in the home.

Increase in nonconformity of a structure - any change in a structure or property which causes further deviation from the dimensional standard(s) creating the nonconformity such as, but not limited to, reduction in water body, tributary stream, or wetland setback distance, increase in lot coverage, or increase in height of a structure. Property changes or structure expansions which either meet the dimensional standard or which cause no further increase in the linear extent of nonconformance of the existing structure shall not be considered to increase nonconformity. For example, there is no increase in nonconformity with the setback requirement for water bodies, wetlands, or tributary streams if the expansion extends no further into the required setback area than does any portion of the existing nonconforming structure. Hence, a structure may be expanded laterally provided that the expansion extends no closer to the water body, tributary stream, or wetland than the closest portion of the existing structure from that water body, tributary stream, or wetland. Included in this allowance are expansions which in-fill irregularly shaped structures.

**Individual private campsite -** an area of land which is not associated with a campground, but which is developed for repeated camping by only one group not to exceed ten (10) individuals and which involves site improvements which may include but not be limited to a gravel pad, parking area, fireplace, or tent platform.

**Industrial -** The assembling, fabrication, finishing, manufacturing, packaging, or processing of goods, or the extraction of minerals.

**Institutional** - a non-profit or quasi-public use, or institution such as a church, library, public or private school, hospital, or municipally owned or operated building, structure or land used for public purposes.

**Land Management Road -** a route or track consisting of a bed of exposed mineral soil, gravel, or other surfacing materials constructed for, or created by, the passage of motorized vehicles and used primarily for timber harvesting and related activities, including associated log yards, but not including skid trails or skid roads.

Licensed Forester - a forester licensed under 32 M.R.S.A. Chapter 76.

**Lot area -** The area of land enclosed within the boundary lines of a lot, minus land below the normal high-water line of a water body or upland edge of a wetland and areas beneath roads serving more than two lots.

**Marina -** a business establishment having frontage on navigable water and, as its principal use, providing for hire offshore moorings or docking facilities for boats, and which may also provide accessory services such as boat and related sales, boat repair and construction, indoor and outdoor storage of boats and marine equipment, bait and tackle shops and marine fuel service facilities.

**Market value** - the estimated price a property will bring in the open market and under prevailing market conditions in a sale between a willing seller and a willing buyer, both conversant with the property and with prevailing general price levels.

**Mineral exploration -** hand sampling, test boring, or other methods of determining the nature or extent of mineral resources which create minimal disturbance to the land, and which include reasonable measures to restore the land to its original condition.

**Mineral extraction -** any operation within any twelve (12) month period which removes more than one hundred (100) cubic yards of soil, topsoil, loam, sand, gravel, clay, rock, peat, or other like material from its natural location and to transport the product removed, away from the extraction site.

**Minimum lot width -** the closest distance between the side lot lines of a lot. When only two lot lines extend into the shoreland zone, both lot lines shall be considered to be side lot lines.

**Multi-unit residential -** a residential structure containing three (3) or more residential dwelling units.

Native - indigenous to the local forests.

**Non-conforming condition** - non-conforming lot, structure or use which is allowed solely because it was in lawful existence at the time this Ordinance or subsequent amendment took effect.

**Non-conforming lot -** a single lot of record which, at the effective date of adoption or amendment of this Ordinance, does not meet the area, frontage, or width requirements of the district in which it is located.

**Non-conforming structure** - a structure which does not meet any one or more of the following dimensional requirements; setback, height, lot coverage or footprint, but which is allowed solely because it was in lawful existence at the time this Ordinance or subsequent amendments took effect.

**Non-conforming use -** use of buildings, structures, premises, land, or parts thereof which is not allowed in the district in which it is situated, but which is allowed to remain solely because it was in lawful existence at the time this Ordinance or subsequent amendments took effect.

**Non-native invasive species of vegetation -** species of vegetation listed by the Maine Department of Agriculture, Conservation and Forestry as being invasive in Maine ecosystems and not native to Maine ecosystems.

**Normal high-water line (non-tidal waters) -** that line which is apparent from visible markings, changes in the character of soils due to prolonged action of the water or changes in vegetation, and which distinguishes between predominantly aquatic and predominantly terrestrial land. Areas contiguous with rivers and great ponds that support non-forested wetland vegetation and hydric soils and that are at the same or lower elevation as the water level of the river or great pond during the period of normal high-water are considered part of the river or great pond.

NOTE: Adjacent to tidal waters, setbacks are measured from the upland edge of the "coastal wetland."

**Outlet stream -** any perennial or intermittent stream, as shown on the most recent highest resolution version of the national hydrography dataset available from the United States Geological Survey on the website of the United States Geological Survey or the national map, that flows from a freshwater wetland.

**Person -** an individual, corporation, governmental agency, municipality, trust, estate, partnership, association, two or more individuals having a joint or common interest, or other legal entity.

**Piers, docks, wharves, bridges, and other structures and uses** extending over or beyond the normal high-water line or within a wetland.

**Temporary:** Structures which remain in or over the water for less than seven (7) months in any period of twelve (12) consecutive months.

**Permanent:** Structures which remain in or over the water for seven (7) months or more in any period of twelve (12) consecutive months.

**Principal structure** - a structure other than one which is used for purposes wholly incidental or accessory to the use of another structure or use on the same lot.

**Principal use -** a use other than one which is wholly incidental or accessory to another use on the same lot.

**Public facility -** any facility, including, but not limited to, buildings, property, recreation areas, and roads, which are owned, leased, or otherwise operated, or funded by a governmental body or public entity.

**Recent floodplain soils -** the following soil series as described and identified by the National Cooperative Soil Survey:

Fryeburg Hadley Limerick
Lovewell Medomak Ondawa
Alluvial Cornish Charles
Podunk Rumney Saco
Suncook Sunday Winooski

**Recreational facility -** a place designed and equipped for the conduct of sports, leisure time activities, and other customary and usual recreational activities, excluding boat launching facilities.

**Recreational vehicle -** a vehicle or an attachment to a vehicle designed to be towed and designed for temporary sleeping or living quarters for one or more persons, and which may include a pick-up camper, travel trailer, tent trailer, camp trailer, and motor home. In order to be considered as a vehicle and not as a structure, the unit must remain with its tires on the ground and must be registered with the State Division of Motor Vehicles.

**Replacement system -** a system intended to replace: 1) an existing system which is either malfunctioning or being upgraded with no significant change of design flow or use of the structure, or 2) any existing overboard wastewater discharge.

**Residential dwelling unit -** a room or group of rooms designed and equipped exclusively for use as permanent, seasonal, or temporary living quarters for only one family at a time, and containing cooking, sleeping and toilet facilities. The term shall include mobile homes and rental units that contain cooking, sleeping, and toilet facilities regardless of the time-period rented. Recreational vehicles are not residential dwelling units.

**Residual basal area -** the average of the basal area of trees remaining on a harvested site.

**Residual Stand -** a stand of trees remaining in the forest following timber harvesting and related activities.

**Riprap** - rocks, irregularly shaped, and at least six (6) inches in diameter, used for erosion control and soil stabilization, typically used on ground slopes of two (2) units horizontal to one (1) unit vertical or less.

**River -** a free-flowing body of water including its associated floodplain wetlands from that point at which it provides drainage for a watershed of twenty-five (25) square miles to its mouth.

NOTE: The portion of a river that is subject to tidal action is a coastal wetland.

**Road -** a route or track consisting of a bed of exposed mineral soil, gravel, asphalt, or other surfacing material constructed for or created by the repeated passage of motorized vehicles, excluding a driveway as defined.

**Salt marsh** - Areas of coastal wetland (most often along coastal bays) that support salt tolerant species, and where at average high tide during the growing season, the soil is irregularly inundated by tidal waters. The predominant species is saltmarsh cordgrass (Spartina alterniflora). More open areas often support widgeon grass, eelgrass, and Sago pondweed.

**Salt meadow -** Areas of a coastal wetland that support salt tolerant plant species bordering the landward side of salt marshes or open coastal water, where the soil is saturated during the growing season, but which is rarely inundated by tidal water. Indigenous plant species include salt meadow cordgrass (Spartina patens) and black rush; common three-square occurs in fresher areas.

**Sapling -** a tree species that is less than two (2) inches in diameter at four and one half (4.5) feet above ground level.

**Seedling -** a young tree species that is less than four and one half (4.5) feet in height above ground level.

**Service drop -** any utility line extension which does not cross or run beneath any portion of a water body provided that:

- (1) in the case of electric service
  - (a) the placement of wires and/or the installation of utility poles is located entirely upon the premises of the customer requesting service or upon a roadway right-of-way; and
  - (b) the total length of the extension is less than one thousand (1,000) feet.
- (2) in the case of telephone service
  - (a) the extension, regardless of length, will be made by the installation of telephone wires to existing utility poles, or
  - (b) the extension requiring the installation of new utility poles or placement underground is less than one thousand (1,000) feet in length.

**Setback** - the nearest horizontal distance from the normal high-water line of a water body or tributary stream, or upland edge of a wetland, to the nearest part of a structure, road, parking space or other regulated object or area.

**Shore frontage** - the length of a lot bordering on a water body or wetland measured in a straight line between the intersections of the lot lines with the shoreline.

**Shoreland zone -** the land area located within two hundred and fifty (250) feet, horizontal distance, of the normal high-water line of any great pond or river; within 250 feet, horizontal distance, of the upland edge of a coastal wetland, including all areas affected by tidal action; within 250 feet of the upland edge of a freshwater wetland; or within seventy-five (75) feet, horizontal distance, of the normal high-water line of a stream.

**Shoreline** - the normal high-water line, or upland edge of a freshwater or coastal wetland

Significant River Segments - For further detail, see 38 M.R.S.A. section 437.

Aroostook River Dennys River East Machias River
Fish River Machias River Mattawamkeag River
Narraguagus River East Branch of Penobscot Pleasant River

Rapid River West Branch Pleasant River West Branch of Union River

**Skid Road or Skid Trail -** a route repeatedly used by forwarding machinery or animal to haul or drag forest products from the stump to the yard or landing, the construction of which requires minimal excavation.

**Slash -** the residue, e.g., treetops and branches, left on the ground after a timber harvest

**Storm-damaged tree -** a tree that has been uprooted, blown down, is lying on the ground, or that remains standing and is damaged beyond the point of recovery as the result of a storm event.

**Stream -** a free-flowing body of water from the outlet of a great pond or the confluence of two (2) perennial streams as depicted on the most recent , highest resolution version of the national hydrography dataset available from the United States Geological Survey on the website of the United States Geological Survey or the national map to the point where the stream becomes a river or where the stream meets the shoreland zone of another water body or wetland. When a stream meets the shoreland zone of a water body or wetland and a channel forms downstream of the water body or wetland as an outlet, that channel is also a stream.

**Structure** - anything temporarily or permanently located, built, constructed, or erected for the support, shelter or enclosure of persons, animals, goods or property of any kind or anything constructed or erected on or in the ground. The term includes structures temporarily or permanently located, such as decks, patios, and satellite dishes. Structure does not include fences; poles and wiring and other aerial equipment normally associated with service drops, including guy wires and guy anchors; subsurface wastewater disposal systems as defined in <a href="Ititle 30-A">Ititle 30-A</a>, section 4201, subsection 5; geothermal heat exchange wells as defined in <a href="Ititle 32">Ititle 32</a>, section 4700-E, subsection 3-C; or wells or water wells as defined in <a href="Ititle 32">Ititle 32</a>, section 4700-E, subsection 8.

**Substantial start -** completion of thirty (30) percent of a permitted structure or use measured as a percentage of estimated total cost.

**Subsurface sewage disposal system** - any system designed to dispose of waste or waste water on or beneath the surface of the earth; includes, but is not limited to: septic tanks; disposal fields; grandfathered cesspools; holding tanks; pretreatment filter, piping, or any other fixture, mechanism, or apparatus used for those purposes; does not include any discharge system licensed under <u>38 M.R.S.A. section 414</u>, any surface waste water disposal system, or any municipal or quasi-municipal sewer or waste water treatment system.

**Sustained slope -** a change in elevation where the referenced percent grade is substantially maintained or exceeded throughout the measured area.

**Tidal waters -** all waters affected by tidal action during the highest annual tide.

**Timber harvesting -** the cutting and removal of timber for the primary purpose of selling or processing forest products. "Timber harvesting" does not include the cutting or removal of vegetation within the shoreland zone when associated with any other land use activities. The cutting or removal of trees in the shoreland zone on a lot that has less than two (2) acres within the shoreland zone shall not be considered timber harvesting. Such cutting or removal of trees shall be regulated pursuant to <a href="Section III.P:">Section III.P:</a> Clearing or Removal of Vegetation for Activities Other Than Timber Harvesting.

**Timber harvesting and related activities -** timber harvesting, the construction and maintenance of roads used primarily for timber harvesting and other activities conducted to facilitate timber harvesting.

**Tree -** a woody perennial plant with a well-defined trunk(s) at least two (2) inches in diameter at four and one half (4.5) feet above the ground, with a more or less definite crown, and reaching a height of at least ten (10) feet at maturity.

**Tributary stream** - means a channel between defined banks created by the action of surface water, which is characterized by the lack of terrestrial vegetation or by the presence of a bed, devoid of topsoil, containing waterborne deposits or exposed soil, parent material or bedrock; and which is connected hydrologically with other water bodies. "Tributary stream" does not include rills or gullies forming because of accelerated erosion in disturbed soils where the natural vegetation cover has been removed by human activity.

This definition does not include the term "stream" as defined elsewhere in this Ordinance, and only applies to that portion of the tributary stream located within the shoreland zone of the receiving water body or wetland.

NOTE: Water setback requirements apply to tributary streams within the shoreland zone.

**Upland edge of a wetland -** the boundary between upland and wetland. For purposes of a coastal wetland, this boundary is the line formed by the landward limits of the salt tolerant vegetation and/or the highest annual tide level, including all areas affected by tidal action. For purposes of a freshwater wetland, the upland edge is formed where the soils are not saturated for a duration sufficient to support wetland vegetation; or where the soils support the growth of wetland vegetation, but such vegetation is dominated by woody stems that are six (6) meters (approximately twenty (20) feet) tall or taller.

**Vegetation -** all live trees, shrubs, and other plants including without limitation, trees both over and under 4 inches in diameter, measured at 4.5 feet above ground level.

## Shoreland Zoning Ordinance

## Town of Newcastle

**Velocity zone -** an area of special flood hazard extending from offshore to the inland limit of the primary frontal dune along an open coast and any other area subject to high velocity wave action from storms or seismic sources.

**Volume of a structure -** the volume of all portions of a structure enclosed by roof and fixed exterior walls as measured from the exterior faces of these walls and roof.

Water body - any great pond, river, or stream.

**Water crossing -** any project extending from one bank to the opposite bank of a river, stream, tributary stream, or wetland whether under, through, or over the water or wetland. Such projects include but may not be limited to roads, fords, bridges, culverts, water lines, sewer lines, and cables as well as maintenance work on these crossings. This definition includes crossings for timber harvesting equipment and related activities.

Wetland - a freshwater or coastal wetland.

**Windfirm** - the ability of a forest stand to withstand strong winds and resist windthrow, wind rocking, and major breakage.

**Woody Vegetation -** live trees or woody, non-herbaceous shrubs.